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SENATE

REPORT
100-398

DISTRICT OF COLUMBIA APPROPRIATION BILL, 1989

JUNE 23, 1988.—Ordered to be printed

Mr. HARKIN, from the Committee on Appropriations, submitted the following

REPORT

[To accompany S. 2562]

The Committee on Appropriations reports the bill (S. 2562) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1989, and for other purposes, and submits the following explanation of its recommendations.

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GENERAL STATEMENT AND SUMMARY OF BILL

The following discussion of the bill includes general information on initiatives and concerns of the Committee and an analysis of the total resources estimated to be available to the District of Columbia in the coming fiscal year.

The Committee has considered requests for Federal funds totaling $541,596,000. This amount was contained in the Budget of the U.S. Government—1989 transmitted to the Congress on February 18, 1988. This amount is composed of $430,500,000 for the Federal payment to the District. The amount of $52,070,000 as the Federal contribution to the various retirement systems; $20,000,000 for transitional payment for St. Elizabeths Hospital; $27,130,000 for reimbursement for water and sewer services; and $2,300,000 for inaugural expenses.

The bill includes a recommendation of $532,000,000 in Federal funds.

In addition to the Federal funds recommended in the bill, provision is also made for $3,216,916,000 in District of Columbia funds. These funds are generated from various taxes and fees levied by the District government and include $3,044,380,000 in operating authority and $172,536,000 in capital project authority. These requests were transmitted in messages from the President entitled, "Budget, District of Columbia Government, Fiscal Year 1989" and available as House Document 100–188.

Item	*Amount*
Federal funds included in bill:	
Federal payment	$430,500,000
Payment for Federal water and sewer services	27,130,000
Retirement funds contribution	52,070,000
St. Elizabeths Hospital	20,000,000
Inaugural expenses	2,300,000
Total, Federal funds	532,000,000
District of Columbia funds:	
Operating expenses	3,044,380,000
Capital outlay	172,536,000
Total, District of Columbia funds	3,216,916,000

A comparative summary of the appropriations recommended follows:

SUMMARY OF THE BILL

Agency and item	New budget (obligational) authority, fiscal year 1988	Budget estimates of new (obligational) authority, fiscal year 1989	New Budget (obligational) authority House reported bill	New budget (obligational) authority recommended by Senate committee	Senate committee recommendation compared to—	
					Budget	House reported bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
FEDERAL FUNDS						
Payment of Federal funds	$550,000,000	$541,596,000	$541,596,000	$532,000,000	-$5,139,000	-$5,139,000
Total, Federal funds	550,000,000	541,596,000	541,596,000	532,000,000	-5,139,000	-5,139,000
DISTRICT OF COLUMBIA FUNDS						
Operating expenses	2,797,463,000	3,036,580,000	3,044,380,000	3,044,380,000	+7,800,000	
Capital outlay	279,884,000	162,536,000	162,536,000	172,536,000	+10,000,000	+10,000,000
Total, District of Columbia funds	3,077,347,000	3,199,116,000	3,206,916,000	3,216,916,000	+17,800,000	+10,000,000

GENERAL STATEMENT

SENATE BILL REPORTED

The Committee has reported the District of Columbia appropriations bill for fiscal year 1989 as S. 2562. This action has been taken in the absence of final House of Representatives consideration of H.R. 4776, the House version of the District of Columbia appropriations bill.

The report that follows reflects action by the House as of June 9, 1988, the date on which the Committee on Appropriations of the House of Representatives reported H.R. 4776. All references to House action in the following report should be interpreted with reference to that date.

DISTRICT RESIDENCY REQUIREMENTS FOR EMPLOYMENT

The Committee remains concerned about continued application of the District's residency requirement for employment with the city government. Several key positions have already been exempted from the requirement due to difficulty in attracting qualified individuals. It also appears that additional positions will be exempted from the law in order to employ necessary personnel. The Committee has heard diametrically opposing views on the effects of the current residency requirement during its hearings.

The Committee is sensitive to the principle of home rule. At the same time, the Committee is mindful of the unique relationship that exists between the Federal and District governments and jurisdictions in the Washington metropolitan region.

As a result, the Committee has not chosen to take the step of including bill language which prohibits the District from enforcing the residency requirement. The Committee notes that the D.C. government, at the direction of the Mayor, has undertaken a new study on the feasibility of implementing residency preference system of hiring and believes this is a step in the right direction.

At the same time, the Committee has heard considerable discussion about the benefits of a residency preference system instead of a residency requirement. Further, the Committee believes that a preference system designed by the District would be better able to meet the District's need for qualified personnel. Such a system would still ensure that city residents would get a preference over noncity residents for District government positions. The Committee has received testimony that the District will, in the near future, be hiring large numbers of teachers and public safety officers. These needs and others will put an extra burden on the current system.

If by May 1, 1989, the District government has not adopted its own preference system that does not preclude the hiring of noncity residents, the Committee intends to include language in its fiscal year 1990 appropriations bill prohibiting the continued enforcement of the residency requirement and replacing it with a preference system developed by the Committee. In the interim, the Committee urges the District not to dismiss any employees for failure to comply with the current residency requirement.

AMBULANCES

The Committee is aware of the reported inadvertant inclusion in the District of Columbia budget documents of a request to reduce the number of ambulances on duty during so-called nonpeak periods from 22 to 16. This was included despite a directive by the District Council which stated: "The Committee directs the (Ambulance) Division to maintain at least 22 ambulances in service at all times."

The Mayor has indicated that an error was made in the budget documents and a revised budget for the Fire Department has been submitted to the Committee deleting the reference to nonpeak hours. This Committee concurs with the council and with the revised budget that the number of ambulances in service at all times not be reduce below 22.

NEW PRISON

The bill includes language that requires that certain steps be taken to mitigate the impact of the proposed new prison in Southeast Washington on its neighborhood. The bill requires:

One, that construction traffic and parking be limited to the rear of the site in an area away from the neighborhood streets.

Two, that when the facility opens, parking for staff will be provided at Robert F. Kennedy Stadium or other remote location away from neighborhood streets.

Three, that the Mayor take steps to ensure that a portion of the old jail site be used for a small neighborhood shopping center.

Four, that city officials meet reguarly with neighborhood residents, at least monthly, to discuss plans and problems.

Five, that the District establish a 24-hour telephone hotline that residents may call to obtain timely and accurate information during disturbances at the facility.

In addition, the Committee directs that the District take other measures that will mitigate the impact on the neighborhood. Further, the Committee directs that parking and building code regulations, particularly relating to hours of permitted construction, be strictly enforced.

TOTAL RESOURCES

Based on recommendations in this bill, it is estimated that a total of $4,049,840,000 and 47,633 positions will be available to the District of Columbia during the next fiscal year. Included in this figure are appropriations from District funds recommended in the bill, Federal grants, and other grants and reimbursements. The financing of appropriations from District funds is from the Federal payment, and revenues accruing from various local taxes, fees, charges, and other collections.

The recommendations included in the bill total $3,216,916,000 and 41,669 positions from all District of Columbia funds in fiscal year 1989.

The following summary describes the total resources by appropriation title:

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA, FISCAL YEAR 1989

Item	Recommended in bill (District of Columbia funds)		Federal grants		Private funds and other funds		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Operating expenses:								
Governmental direction and support	2,279	$118,439,000				$6,761,000	2,279	$125,200,000
Economic development and regulation	1,588	144,616,000	437	$108,408,000	142	48,761,000	2,167	301,785,000
Public safety and justice	12,297	734,207,000	17	2,414,000	4	2,378,000	12,318	738,999,000
Public education system	12,462	623,981,000	1,062	54,076,000	68	14,587,000	13,592	692,644,000
Human support services	6,499	745,665,000	4,063	365,002,000	58	67,814,000	10,620	1,178,481,000
Public works	1,958	218,925,000	41	9,364,000	72	9,287,000	2,071	237,576,000
Convention Center fund		7,274,000						7,274,000
Repayment of loans and interest		235,796,000						235,796,000
General fund deficit		1,000,000						1,000,000
Short-term borrowings		4,570,000						4,570,000
Optical and dental		2,569,000						2,569,000
Inaugural expenses		2,300,000						2,300,000
Personal services		-2,747,000						-2,747,000
Energy adjustment		-2,070,000						-2,070,000
Total, general fund	37,083	2,834,525,000	5,620	539,264,000	344	149,588,000	43,047	3,523,377,000
Enterprise funds:								
Water and sewer	1,287	200,805,000				225,000	1,287	201,030,000
Lottery and charitable games	124	8,050,000				114,372,000	124	122,422,000
Cable television	13	1,000,000				500,000	13	1,500,000
Total, enterprise funds	1,424	209,855,000				115,097,000	1,424	324,952,000
Total, operating expenses	38,507	3,044,380,000	5,620	539,264,000	344	264,685,000	44,471	3,848,329,000

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA, FISCAL YEAR 1989

Item	Recommended in bill (District of Columbia funds)		Federal grants		Private funds and other funds		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Capital outlay:								
General fund		$148,336,000		$28,975,000				$177,311,000
Water and sewer fund		24,200,000						24,200,000
Total, capital outlay		172,536,000		28,975,000				201,511,000
Intra-District positions	3,162						3,162	
Total	41,669	3,216,916,000	5,620	568,239,000	344	$264,685,000	47,633	4,049,840,000

Federal Funds

The total in Federal funds estimated to be available is $1,124,799,000. The amount includes the Federal payment, contributions to various retirement programs, payment for water and sewer services provided Federal facilities, payment for St. Elizabeths Hospital, and various other Federal grants and reimbursements.

Item	*Amount*
Federal funds:	
Federal payment	$430,500,000
Federal contribution to police officers, firefighters, teachers, and judges retirement funds	52,070,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities	27,130,000
St. Elizabeths Hospital	20,000,000
Inaugural expenses	2,300,000
Subtotal (Federal funds included in this bill)	532,000,000
Federal grants	568,239,000
Federal reimbursements	20,103,000
Total, Federal funds	1,124,799,000

Federal Payment

A recommended Federal payment of $430,500,000 for fiscal year 1989 has been approved by the Committee. It is the complete amount requested by the city and is the same as the House-reported bill.

The $430,500,000 recommended in the bill is 18.1 percent of the general revenue local collections for 1989 fiscal year.

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS

Fiscal year	Federal payment appropriated (general fund)	Local general revenue collections	Federal payment as a percentage of local general revenue collections
1975	$226,200,000	$554,222,000	40.8
1976	248,949,000	628,245,000	39.6
Transition quarter	66,138,000	199,652,000	33.1
1977	[1] 276,000,000	754,447,000	36.6
1978	[2] 276,000,000	880,699,000	31.3
1979	250,000,000	953,697,000	26.2
1980	276,500,000	1,082,209,000	25.5
1981	300,000,000	1,190,596,000	25.2
1982	336,600,000	1,271,727,000	26.5
1983	361,000,000	1,402,409,000	25.7
1984	386,000,000	1,522,875,000	25.3
1985	425,000,000	1,692,804,000	25.1
1986	[3] 412,388,000	1,862,043,000	22.1

See footnotes at end of table.

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS—Continued

Fiscal year	Federal payment appropriated (general fund)	Local general revenue collections	Federal payment as a percentage of local general revenue collections
1987	$444,500,000	$2,042,444,000	21.8
1988	430,500,000	2,209,826,000	19.5
1989	430,500,000	2,381,725,000	18.1

[1] Does not include special $650,000 Federal payment for inaugural expenses contained in supplemental.
[2] Does not include special Federal reimbursement of $2,565,000 for farmer's demonstration.
[3] Reflects Gramm-Rudman reduction of $12,611,650 pursuant to Public Law 99-177.

History of the Federal Payment

The history of the Federal payment and its relationship to the District's appropriated budget dating back to 1975 is included. Figures for 1976 through 1980 are for operating expenses from all sources which include the general fund as well as the water and sewer fund. Appropriations for 1981 through 1989 recommended include operating expenses from the general fund only.

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1975	$845,616,600	$619,416,600	$226,200,000	26.74
1976	1,042,142,700	793,194,000	248,948,700	23.88
1977	1,130,505,900	853,855,900	276,650,000	24.47
1978	1,260,791,300	984,791,300	276,000,000	21.89
1979	1,335,746,400	1,085,746,400	[1] 250,000,000	18.71
1980	1,426,093,300	1,149,593,300	276,500,000	19.39
1981	1,457,886,500	1,157,886,500	300,000,000	20.58
1982	1,586,298,000	1,249,698,000	336,600,000	21.22
1983	[2] 1,792,104,300	1,431,104,300	[2] 361,000,000	20.14
1984	[3] 1,897,285,000	1,511,285,000	386,000,000	20.34
1985	[4] 2,076,246,000	1,651,246,000	[4] 425,000,000	20.46
1986	[5] 2,247,906,000	1,835,517,650	[5] 412,388,350	18.34
1987	2,461,113,000	2,016,613,000	444,500,000	18.06
1988	2,622,742,000	2,192,242,000	430,500,000	16.41
1989 recommended	2,834,525,000	2,404,025,000	430,500,000	15.19

[1] Excludes one-time special payment of $9,900,000 for the Federal share of the RFK Stadium bond repayment.
[2] Excludes one-time payment of $2,342,600 for special crime initiative.
[3] Excludes $31,221,600 for crime initiative, St. Elizabeths Hospital, and education initiative.
[4] Excludes $20,000,000 for St. Elizabeths, $2,300,000 for inaugural expenses, and $9,873,000 for crime and education initiatives.
[5] Excludes $25,000,000 special Federal payment for St. Elizabeths Hospital, $13,860,000 for criminal justice initiative, $150,000 for education initiative, $500,000 for job training initiative, and $100,000 for a court study. Also reflects Gramm-Rudman reductions of $12,611,650 pursuant to Public Law 99-177.

Federal Grants

At the time of its budget submission to the Congress, the District of Columbia expected to receive $568,239,000 in Federal grant funds during fiscal year 1989.

District of Columbia Funds

The bill includes the appropriation of $3,216,916,000 in District of Columbia funds. This amount includes operating expenses, capital outlay, and the three enterprise funds.

District of Columbia funds

Operating expenses	$2,834,525,000
Capital outlays	172,536,000
Water and sewer enterprise fund	200,805,000
Lottery and charitable games enterprise fund	8,050,000
Cable television enterprise fund	1,000,000
Total, District of Columbia funds	3,216,916,000

Balanced Budget Recommended

The Committee is recommending a balanced budget in accordance with the District government's request. It is estimated that sufficient resources will be available from current revenue authority and new taxes to finance the operating expenses. A financial plan for each of the six categories of operating expenses—(1) general fund, (2) water and sewer fund, (3) Convention Center fund, (4) lottery and charitable games fund, (5) cable television fund, and (6) D.C. General Hospital fund, follows:

GENERAL FUND FINANCIAL PLAN—FISCAL YEAR 1989

[In thousands of dollars]

	Appropriation	Grants and other revenues	Total general fund
Revenue:			
Local sources, current authority:			
Property taxes	683,400	.....	683,400
Income taxes	788,590	.....	788,590
Sales taxes	506,150	.....	506,150
Other taxes	198,330	.....	198,330
Licenses, permits	34,746	.....	34,746
Fines, forfeit	44,196	.....	44,196
Service charges	49,264	.....	49,264
Miscellaneous	28,809	84,313	113,122
Subtotal, current authority	2,333,485	84,313	2,417,798
Local sources, pending authority	8,200	.....	8,200
Subtotal, local revenue	2,341,685	84,313	2,425,998
Federal sources:			
Federal payment	430,500	.....	430,500
Advance appropriation	20,000	.....	20,000
St. Elizabeths	20,000	.....	20,000

See footnote at end of table.

GENERAL FUND FINANCIAL PLAN—FISCAL YEAR 1989—Continued

[In thousands of dollars]

	Appropriation	Grants and other revenues	Total general fund
Revenue—Continued			
Federal sources—Continued			
Inaugural expenses	2,300	.....	2,300
Grants	.....	534,295	534,295
Subtotal, Federal sources	472,800	534,295	1,007,095
Total revenue	[1]2,814,485	618,608	3,433,093
Expenditures:			
Current:			
Governmental direction and support	118,439	6,761	125,200
Economic development and regulation	142,378	156,901	299,279
Public safety and justice	734,207	4,792	738,999
Public education system	547,671	53,794	601,465
Human support services	693,782	377,709	1,071,491
Public works	214,222	18,651	232,873
Short-term borrowing	4,570	.....	4,570
Optical and dental	2,569	.....	2,569
Inaugural expenses	2,300	.....	2,300
Energy adjustment	(2,070)	.....	(2,070)
Personel services adjustment	(2,747)	.....	(2,747)
Debt service:			
Principal	71,598	.....	71,598
Interest and fiscal charges	164,198	.....	164,198
Total, expenditures	2,691,117	618,608	3,309,725
Excess of revenues over (under) expenditures	123,368	.....	123,368
Other financing sources (uses):			
Surplus property sales	1,500	.....	1,500
Operating transfers in (out):			
Lottery and charitable games	38,540	.....	38,540
Housing Finance Agency	(2,238)	.....	(2,238)
D.C. General Hospital	(50,933)	.....	(50,933)
University of District of Columbia	(76,310)	.....	(76,310)
Convention Center	(7,274)	.....	(7,274)
Capital projects fund	(25,653)	.....	(25,653)
Subtotal, other financing sources (uses)	(122,368)	.....	(122,368)
Total expenditures and other financing sources (uses)	2,813,485	618,608	3,432,093
Excess of revenues over expenditures and other financing sources (uses)	1,000	.....	1,000

[1]Excludes $38,540,000 from the Lottery and $1,500,000 in proceeds from fixed asset disposition. Total revenue and other sources financing the appropriation are $2,854,525,000.

WATER AND SEWER FUND FINANCIAL PLAN, FISCAL YEARS 1987–89

[In thousands of dollars]

	1987	1988 budget	1988 revised	1989
Revenue:				
Water and sewer user charges:				
Retail customers	114,573	114,092	113,137	112,380
Federal Government	41,861	36,726	32,590	32,040
District agencies	6,961	8,050	7,084	7,000
Wholesale water sales	5,669	5,205	5,300	5,500
Sewage charges	33,544	41,960	34,197	34,038
Other	2,896	1,200	1,400	1,200
Total revenue	205,504	207,233	193,708	192,158
Expenses:				
Personal services	38,888	41,610	41,610	41,564
Contractual services	39,755	40,523	40,523	40,244
Water purchases	12,730	16,229	16,229	16,050
Supplies	11,891	16,489	17,182	17,247
Occupancy	11,547	12,395	12,395	12,031
Depreciation and amortization	13,338	12,569	12,569	13,257
Interest	21,336	22,882	21,685	22,872
Miscellaneous	2,072	3,327	1,385	1,592
Total operating expenses	151,557	166,024	163,578	164,857
Net income (loss) from operations	53,947	41,209	30,130	27,301
Interest income			1,916	1,648
Depreciation closed to contributed capital	2,441	2,400	2,400	2,400
Increase (decrease) in fund equity	56,388	43,609	34,446	31,349
Retained earnings (deficit) at beginning of year	(6,006)	50,382	50,382	84,828
Retained earnings (deficit) at end of year	50,382	93,991	84,828	116,177

CONVENTION CENTER FUND FINANCIAL PLAN, FISCAL YEARS 1987–89

[In thousands of dollars]

	1987	1988	1989
Revenue:			
Building rental	1,937	2,300	2,400
Exhibition services	1,496	1,500	1,600
Communications	877	800	900
Concessions	603	500	800
Miscellaneous	391	400	400
Total revenue	5,304	5,500	6,100
Expenses:			
Convention Center program:			
Personal services	4,717	4,924	5,875
Contractual services	1,930	1,787	1,848
Supplies	432	478	400
Occupancy costs	1,204	1,280	1,235
Depreciation	3,068	3,180	3,300
Miscellaneous	1,770	201	272
Total Convention Center expenses	13,121	11,850	12,930

CONVENTION CENTER FUND FINANCIAL PLAN, FISCAL YEARS 1987–89—Continued

[In thousands of dollars]

	1987	1988	1989
Promotion program:			
Convention Center	264	299	308
Washington Convention and Visitor's Association	1,055	1,196	1,232
D.C. Committee to Promote Washington	791	897	940
D.C. Chamber of Commerce	225	312	312
Total promotion program expenses	2,335	2,704	2,792
Total expenses	15,456	14,554	15,722
Income (loss) before operating transfers	(10,152)	(9,054)	(9,622)
Operating transfers in (out): General fund	6,261	6,758	7,274
Net income (loss)	(3,891)	(2,296)	(2,348)
Retained earnings (deficit) at beginning of year	19,255	15,364	13,068
Retained earnings (deficit) at end of year	15,364	13,068	10,720

LOTTERY AND CHARITABLE GAMES FUND FINANCIAL PLAN, FISCAL YEARS 1987–89

[In thousands of dollars]

	1987	1988 budget	1988 revised	1989
Operating revenue:				
Sales:				
Instant lottery	3,766	8,000	4,000	3,500
Lucky numbers	82,645	85,000	81,800	81,000
Lucky Lotto	9,749	13,750	4,266	3,500
D.C. Four	23,580	24,000	24,750	25,400
D.C. Daily Double	1,973	6,000	1,400	900
Lotto America	.....	.....	6,234	7,400
Fees:				
Raffles	13	12	12	12
Bingo	8	10	10	10
Miscellaneous	4	.....	.....	.....
Total operating revenue	121,738	136,772	122,472	121,722
Operating expenses:				
Administrative	5,272	5,458	6,222	8,050
Prizes	61,765	70,614	64,384	63,501
Contractor fees	4,317	4,249	3,909	2,500
Agency commissions	6,550	7,501	6,748	6,690
Advertising	385	350	300	240
Ticket distribution	3,825	3,600	2,900	2,500
Direct charges	674	557	200	200
Reserve for prizes	.....	.....	.....	200
Total operating expenses	82,788	92,329	84,663	83,881
Operating income (loss)	38,950	44,443	37,809	37,841
Nonoperating revenue (expenses): Interest	1,397	700	700	700
Income (loss) before operating transfers	40,347	45,143	38,509	38,541

LOTTERY AND CHARITABLE GAMES FUND FINANCIAL PLAN, FISCAL YEARS 1987–89—Continued

[In thousands of dollars]

	1987	1988 budget	1988 revised	1989
Operating transfers in (out)	(40,100)	(45,143)	(38,509)	(38,541)
Net income (loss)	247	.....	.....	.....
Fund equity (deficit) at beginning of year	1,158	1,405	1,405	1,405
Fund equity (deficit) at end of year	1,405	1,405	1,405	1,405

CABLE TELEVISION FINANCIAL PLAN, FISCAL YEAR 1987–89

[In thousands of dollars]

	1987	1988 budget	1989
Operating revenue:			
Franchise fees	250	250	1,000
Franchise award fee	.....	.....	.....
Other revenue	264	250	500
Total operating revenue	514	500	1,500
Operating expenses:			
Personal services	184	256	445
Contractual services	68	88	43
Supplies	9	10	10
Occupancy costs	24	26	150
Depreciation	.....	.....	.....
Equipment	206	120	352
Total operating expenses	491	500	1,000
Income (loss) before operating transfers	23	.....	500
Operating transfer in (out)	.....	.....	(500)
Net income (loss)	23	.....	.....
Fund equity (deficit) at beginning of year	(7)	16	16
Fund equity (deficit) at end of year	16	16	16

D.C. GENERAL HOSPITAL FUND FINANCIAL PLAN, FISCAL YEARS 1987–89

[In thousands of dollars]

	1987	1988 budget	1988 revised	1989
Revenue:				
Patient care	53,340	58,500	54,587	56,389
Grants	112	150	150	.....
Other	3,446	3,364	5,262	4,310
Total revenue	56,898	62,014	60,000	60,699
Operating expenses:				
Personal services	71,107	73,533	71,465	77,617
Contractual services	8,051	13,521	11,898	12,403
Materials and supplies	12,443	14,690	12,290	12,747

D.C. GENERAL HOSPITAL FUND FINANCIAL PLAN, FISCAL YEARS 1987-89—Continued

[In thousands of dollars]

	1987	1988 budget	1988 revised	1989
Operating expenses—Continued				
Energy, communications, and other	3,724	4,300	3,547	3,792
Depreciation	3,780	3,900	3,800	4,032
Total operating expenses	99,105	109,944	103,000	110,591
Income (loss) before operating transfers	(42,207)	(47,930)	(43,000)	(49,892)
Operating transfers in (out) general fund	42,423	47,930	44,430	50,933
Net income (loss)	216	.....	1,430	1,041
Fund equity (deficit) at beginning of year	(7,061)	(6,845)	(6,845)	(5,416)
Fund equity (deficit) at end of year	(6,845)	(6,845)	(5,415)	(4,375)

PERSONNEL

The Committee recommends 38,507 in authorized positions. Of this number, 37,083 will be financed from the general fund, 1,287 will be financed from the water and sewer enterprise fund, 124 from the lottery and charitable games enterprise fund, and 13 from the cable television enterprise fund.

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS

Activity	Authorized for 1988	Net increase	1989 request	House-reported bill	Senate recommendation
Governmental direction and support:					
Council of the District of Columbia	171	1	172	172	172
District of Columbia Auditor	18	.....	18	18	18
Office of the Mayor	30	1	31	31	31
Office of the Executive Secretary	30	1	31	31	31
Office of the Inspector General	27	.....	27	27	27
Office of Communications	11	.....	11	11	11
Office of Intergovernmental Relations	36	1	37	37	37
Office of the City Administrator/ Deputy Mayor for Operations	28	.....	28	28	28
D.C. Office of Personnel	418	.....	418	418	418
Department of Administrative Services	493	.....	493	493	493
Contract Appeals Board	.....	7	7	7	7
Office of the Deputy Mayor for Finance	5	.....	5	5	5
Office of the Budget	51	.....	51	51	51
Office of Financial Management	297	.....	297	297	297
Department of Finance and Revenue	567	.....	567	567	567
Board of Elections and Ethics	34	.....	34	34	34
Office of Campaign Finance	12	2	14	14	14
Public Employee Relations Board	4	.....	4	4	4

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1988	Net increase	1989 request	House-reported bill	Senate recommendation
Governmental direction and support—Continued					
Office of Employee Appeals	24	.....	24	24	24
D.C. Retirement Board	10	.....	10	10	10
Total, governmental direction and support	2,266	13	2,279	2,279	2,279
Economic development and regulation:					
Deputy Mayor for Economic Development	20	.....	20	20	20
Office of Planning	82	4	86	86	86
Department of Housing and Community Development	140	63	77	77	77
Office of Public and Assisted Housing	.....	85	85	85	85
Department of Employment Services	235	11	246	246	246
Office of Business and Economic Development	47	.....	47	47	47
Office of International Business	5	.....	5	5	5
Minority Business Opportunity Commission	21	.....	21	21	21
D.C. Housing Finance Agency	(20)	.....	(20)	(20)	(20)
Board of Appeals and Review	1	.....	1	1	1
Board of Equalization and Review	2	.....	2	2	2
Department of Consumer and Regulatory Affairs	885	12	897	897	897
Public Service Commission	79	.....	79	79	79
Office of People's Counsel	16	6	22	22	22
Total, economic development and regulation	1,533	55	1,588	1,588	1,588
Public safety and justice:					
Metropolitan Police Department	4,802	200	5,002	5,002	5,002
Fire Department	1,938	94	2,032	2,032	2,032
Court of Appeals	81	.....	81	81	81
Superior Court	1,137	.....	1,137	1,137	1,173
D.C. Court System	72	3	75	75	75
Office of the Corporation Counsel	228	11	239	239	239
Public Defender Service	(123)	(2)	(125)	(125)	(125)
Pretrial Services Agency	69	7	76	76	76
Department of Corrections	3,338	52	3,390	3,390	3,390
Board of Parole	105	7	112	112	112
National Guard	32	3	35	35	35
Office of Emergency Preparedness	43	3	46	46	46
Commission on Judicial Disabilities and Tenure	2	.....	2	2	2
Law Revision Commission	3	.....	3	3	3
Criminal Justice Plans and Analysis	20	11	31	31	31
Total, public safety and justice	11,870	391	12,261	12,261	12,297
Public education system:					
Board of Education	10,517	102	10,619	10,619	10,619
University of the District of Columbia	1,365	.....	1,365	1,365	1,365
D.C. School of Law	(65)	.....	(65)	(65)	(65)
Educational Institution Licensure Commission	6	.....	6	6	6

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1988	Net increase	1989 request	House-reported bill	Senate recommendation
Public education system—Continued					
Public Library	462	-4	458	458	458
Commission on the Arts and Humanities	14	.....	14	14	14
Total, public education system	12,364	98	12,462	12,462	12,462
Human support services:					
Department of Human Services	5,307	477	5,784	5,784	5,784
Department of Recreation	602	6	608	608	608
Office on Aging	20	.....	20	20	20
Office of Human Rights	54	.....	54	54	54
Office on Latino Affairs	14	.....	14	14	14
Commission for Women	8	.....	8	8	8
D.C. Energy Office	10	1	11	11	11
Total, human support services	6,015	484	6,499	6,499	6,499
Public works:					
Department of Public Works	1,939	-13	1,926	1,926	1,926
D.C. Taxicab Commission	20	12	32	32	32
Total, public works	1,959	-1	1,958	1,958	1,958
Total, general fund	36,007	1,040	37,047	37,047	37,083
Water and sewer enterprise fund:					
Utility administration	1,288	-1	1,287	1,287	1,287
Washington aqueduct	(275)	.....	(275)	(275)	(275)
Total, water and sewer enterprise fund	1,288	-1	1,287	1,287	1,287
Lottery and charitable games	94	30	124	124	124
Office of Cable Television	4	9	13	13	13
Total, enterprise funds	1,386	38	1,424	1,424	1,424
Grand total, general fund and enterprise fund	37,393	1,078	38,471	38,471	38,507

TITLE I

OPERATING EXPENSES

GOVERNMENTAL DIRECTION AND SUPPORT

The Committee recommends a total of $118,439,000 for fiscal year 1989 for the various departments, agencies, and activities funded by this appropriation. This is an increase of $4,111,000 from fiscal year 1988.

A comparative summary by agency follows:

GOVERNMENTAL DIRECTION AND SUPPORT

	Appropriation, 1988	Budget estimates, 1989	House-reported bill	Committee recommendation
Council of the District of Columbia	$7,514,000	$8,067,000	$8,067,000	$8,067,000
District of Columbia Auditor	689,000	784,000	784,000	784,000
Advisory Neighborhood Commissions	1,172,000	1,172,000	1,172,000	1,172,000
Office of the Mayor	1,688,000	1,837,000	1,837,000	1,837,000
Office of the Executive Secretary	2,035,000	2,233,000	2,233,000	2,233,000
Office of the Inspector General	1,388,000	1,576,000	1,576,000	1,576,000
Office of Communications	532,000	629,000	629,000	629,000
Office of Intergovernmental Relations	2,081,000	2,470,000	2,470,000	2,470,000
Office of the Deputy Mayor for Operation/City Administrator	1,187,000	1,445,000	1,445,000	1,445,000
Office of Personnel	16,260,000	16,549,000	16,549,000	16,549,000
Department of Administrative Services	32,116,000	31,551,000	31,551,000	31,551,000
Contract Appeals Board	.....	401,000	401,000	401,000
Office of the Deputy Mayor for Finance	222,000	185,000	185,000	185,000
Office of the Budget	2,016,000	2,038,000	2,084,000	2,084,000
Office of Financial Management	17,392,000	17,503,000	17,503,000	17,503,000
Department of Finance and Revenue	21,616,000	23,067,000	23,067,000	23,067,000
Board of Elections and Ethics	2,727,000	2,636,000	2,636,000	2,636,000
Office of Campaign Finance	948,000	1,129,000	1,129,000	1,129,000
Public Employee Relations Board	261,000	297,000	297,000	297,000
Office of Employee Appeals	1,152,000	1,442,000	1,442,000	1,442,000
District of Columbia Retirement Board	763,000	807,000	807,000	807,000
Council of Governments	364,000	370,000	370,000	370,000
Admission to Statehood	150,000	150,000	150,000	150,000
D.C. Commission on Baseball	55,000	55,000	55,000	55,000
Total	114,328,000	118,393,000	118,439,000	118,439,000

COUNCIL OF THE DISTRICT OF COLUMBIA

The Committee recommends $8,067,000 and 172 positions for the Council of the District of Columbia. This is an increase of $553,000 and one position over the fiscal year 1988 budget.

The Council exercises its legislative responsibilities through 10 standing committees. Proposed legislation is referred to an appropriate committee where all data collection, hearings, analysis and other related activities are conducted.

The increased funding is for the estimated cost of the fiscal year 1988 and fiscal year 1989 pay adjustments and an administrative assistant position to meet the increased workload requirements in the Office of the General Counsel. Also reflected is a transfer-in of ceremonial funds from the Office of the Secretary.

DISTRICT OF COLUMBIA AUDITOR

The Committee recommends the requested appropriation for fiscal year 1989 of $784,000 and 18 positions. This is $95,000 above and the same number of positions appropriated for fiscal year 1988. This appropriated request will maintain the current level of service. The D.C. Auditor is required to audit the accounts and operations of the D.C. government annually and certify revenue assumptions underlying budgetary and financial actions.

ADVISORY NEIGHBORHOOD COMMISSIONS

The amount recommended for fiscal year 1989 is $1,172,000. The commissions have the responsibility for advising the District government on matters of public policy and issues as planning, transportation, social services, health, safety, and sanitation, especially as they relate to their respective Neighborhood Commission areas. The 37 chartered ANC's, which are made up of 323 single-member districts, serve as a liaison between the District government and the community. The increased funding is to meet the inflationary operating cost of the advisory neighborhood commissions.

OFFICE OF THE MAYOR

The amount recommended for the Office of the Mayor is $1,837,000 and 31 positions, an increase of $149,000 and 1 position over the fiscal year 1988 level.

The Mayor, as chief executive officer of the D.C. government, has overall responsibility for the implementation of programs and the administration of District agencies. The Mayor interacts with State, national and international representatives of both government and private sector businesses.

The fiscal year 1989 budget request for the Office of the Mayor maintains the current level of services. Increased funds are recommended for the estimated cost of the fiscal year 1988 and fiscal year 1989 pay adjustments. Funding for an administrative officer position

has been transferred-in to the Office of the Mayor from the Office of Intergovernmental Relations for the Regional and National Affairs Unit.

OFFICE OF THE SECRETARY

The Committee recommends the full budget request of $2,233,000 and 31 positions for fiscal year 1989. This is an increase of $198,000 and one position above the fiscal year 1988 budget level.

The Office of the Secretary serves as the administrative and logistical staff support to the Mayor and the immediate executive offices of the Mayor. The Office of the Secretary consists of two main entities, the Secretarial and the Archival and Records Management Unit.

OFFICE OF THE INSPECTOR GENERAL

The sum of $1,576,000 and 27 positions is recommended for the inspector general. This is an increase of $188,000 over the fiscal year 1988 budget. The Office of the Inspector General is reponsible for the prevention and detection of fraud, abuse, waste, and mismanagement in the programs and operations of the D.C. government.

The fiscal year 1989 recommendation maintains the current level of services. Increased funding is recommended for the fiscal 1988 and fiscal year 1989 pay adjustments. Also, rental funds for the agency which is located in the multileased facility at 415 12th Street, NW., and the Ombudsman Office located at 918 16th Street, NW., have been transferred-in from the Department of Administrative Services to reflect the total cost of the agency's operation.

OFFICE OF COMMUNICATIONS

The Committee recommends the sum of $629,000 and 11 positions for the fiscal year 1989 budget. This amount is an increase of $97,000 over fiscal year 1988 with no change in positions.

The Office of Communications has the responsibility of coordinating and disseminating official information to the news media and the public.

The fiscal year 1989 recommendation will enhance the quality and flow of information to the public and the executive offices, departments, and agencies.

OFFICE OF INTERGOVERNMENTAL RELATIONS

The Committee recommends the full fiscal year 1989 budget request of $2,470,000 and 37 positions for the Office of Intergovernmental Relations. This amount is an increase of $389,000 and one position over the fiscal year 1988 budget.

This office is responsible for controlling on behalf of the chief executive all matters relating to legislation both within the Council of the District of Columbia and the Congress of the United States, for liaison with the White House, Federal agencies and with governments in the metropolitan area.

The increased funding will provide for staff and support costs for the Office of Council and Congressional Affairs in order to provide adequate coverage of all 10 standing committees of the Council of the District of Columbia and serve as liaison with the Washington Metropolitan Council of Governments.

OFFICE OF THE CITY ADMINISTRATOR/DEPUTY MAYOR FOR OPERATIONS

The sum of $1,445,000 and 28 positions are recommended for the fiscal year 1989 budget for the City Administrator/Deputy Mayor for Operations. This amount is an increase of $258,000 over the fiscal year 1988 budget. This amount will enable the office to maintain the current level of services as provided the previous year and provide for the fiscal year 1988 and fiscal year 1989 pay adjustment.

The City Administrator/Deputy Mayor for Operations is the primary official designated to exercise the powers and duties of the Mayor during the Mayor's absence. She is also responsible for overseeing the operations and programs of the major operating departments.

OFFICE OF PERSONNEL

The Committee recommends the requested budget of $16,549,000 and 418 positions. This amount is an increase of $289,000 over the fiscal year 1988 budget. The nonappropriated funding remains at the same level as fiscal year 1988.

The nonappropriated funding is received from the U.S. Park Police and the U.S. Secret Service rendered by the Police and Firefighters Retirement and Relief Board.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The Department of Administrative Services is responsible for providing support services to District operating agencies.

The Committee recommends $31,551,000 and 493 positions for fiscal year 1989. This is a decrease of $565,000 from fiscal year 1988.

Increased funding will provide for the fiscal year 1988 and fiscal year 1989 pay adjustments. Funds have been transferred out to the Department of Public Works for the maintenance of the newly purchased Potomac buildings as this Department will assume maintenance responsibility. Also, funds totaling $1,376,000 have been transferred out to a number of agencies which occupy leased space in multitenant buildings.

CONTRACT APPEALS BOARD

A total of $401,000 and seven positions for fiscal year 1989 are included in the bill for this new Board.

The new Contract Appeals Board will hear, review, and decide upon all protests and appeals from the actions by contracting officers.

OFFICE OF DEPUTY MAYOR FOR FINANCE

The sum of $185,000 and five positions is recommended for the Deputy Mayor for Finance Office. This amount is a $37,000 decrease from the fiscal year 1988 budget.

A primary mission of the Deputy Mayor for Finance is to maintain a coordinated financial management system to budget, collect, provide expenditure control and properly account for billions of dollars annually.

OFFICE OF THE BUDGET

The sum of $2,084,000 and 51 positions is recommended for the fiscal year 1989 budget. This amount is $68,000 above the fiscal year 1988 budget request and the same as the House-reported bill. The Office is responsible for development and administration of the District of Columbia operating and capital budgets. Included is $46,000 to fund an existing DS–13 position.

OFFICE OF FINANCIAL MANAGEMENT

A total of $17,503,000 and 297 positions is recommended for the Office of Financial Management for fiscal year 1989.

This Office is responsible for operating the central accounting office; operating, maintaining and improving the financial management system; administering the centralized pay and retirement system; operating the Districtwide computer center; administering the Treasury Management Program; developing, implementing and monitoring accounting policies and systems applicable to District agencies.

The Committee's recommendation will enable the Office to continue to discharge its responsibilities effectively and efficiently. These include (1) managing cash management activities, including banking, investments, and analyses; (2) preparing the CAFR; (3) serving primarily as an analytical entity for preparing and formulating long-range financial plans; (4) servicing District agencies and the general public as the collection, deposit, and recording mechanism for all revenues received; and (5) providing services to all District agencies as the central point for processing paychecks, interpreting payroll and retirement issues relating to State and Federal laws.

DEPARTMENT OF FINANCE AND REVENUE

The fiscal year 1989 recommendation is for $23,067,000 and 567 positions. This amount reflects an increase of $1,451,000 above the 1988 budget level.

The Office is responsible for administering and enforcing the District's tax law; conducting research on revenue sources and alternative tax systems; advising the Mayor and District Council on tax policy, programs, and revenues; and recording deeds and other written instruments affecting a person's right, title, or interest in real or personal property in the District of Columbia and providing assistance and information to taxpayers and citizens.

The Committee's recommendation will maintain and enhance the productivity of the Department's automation efforts. Increased funding supports the printing and mailing of tax forms that are compatible with the newly acquired optical scanner, and systems development assistance to assure a productive integration of the automated systems including the microfilming and scanning initiatives, the business tax information system [BTIS], and the local area network [LAN]. Increased funding is also provided for the estimated cost of the fiscal year 1988 and fiscal year 1989 pay adjustments.

BOARD OF ELECTIONS AND ETHICS

The Committee recommendation for the Board is for $2,636,000 and 34 positions. This is a decrease from fiscal year 1988 of $91,000. The Board of Elections and Ethics is charged with administering and enforcing the election laws of the District of Columbia.

The fiscal year 1989 recommendation will permit the agency to continue its mandated functions in a capable, professional manner. It will finance the major election scheduled during fiscal year 1989—the November 1988 Presidential general election.

OFFICE OF CAMPAIGN FINANCE

The Committee recommends $1,129,000 and 14 positions for fiscal year 1989. This amount is an increase of $181,000 and two positions above the fiscal year 1988 budget.

The Office of Campaign Finance is responsible for independently administering and enforcing District laws pertaining to campaigns for elected officials, lobbyist activities, and conflict of interest and financial disclosure and ethical standards for public officials.

PUBLIC EMPLOYEE RELATIONS BOARD

The Committee recommendation for the board is for $297,000 and four positions, an increase of $36,000 over the fiscal year 1988 budget.

The Committee's recommendation will maintain the current level of services. Increased funding is recommended for the estimated cost of the fiscal year 1988 and fiscal year 1989 pay adjustments. Rental funds for the Office which is located in the multileased facility at 415 12th Street NW have been transferred in from the Department of Administrative Services to reflect the total cost of the agency's operation.

OFFICE OF EMPLOYEE APPEALS

The Committee recommends $1,442,000 and 24 positions for fiscal year 1989. This is an increase of $290,000 from fiscal year 1988. The Office is responsible for hearing any employee appeal of a final agency decision affecting a performance rating, an adverse action, a reduction-in-force, the resolution of a grievance, an erroneous employee payment, a privacy and records management decision, or the classification of a position. Appeals may be heard by a three-member panel constituting a

quorum. An appeal from a decision of the panel may be taken at the option of the adversely affected party either to the full five-member board or to the Superior Court of the District of Columbia.

The Committee recommendation provides funding for program enhancements to enable the Office to reduce the backlog, and reduce the amount of time required to adjudicate an appeal.

D.C. RETIREMENT BOARD

The Committee recommends a total of $807,000 and 10 positions for the District's Retirement Board. This is an increase of $44,000 over fiscal year 1988.

The general fund amount will not substantially increase until total expenditures represent a 20–80 split of the net administrative cost to the total administrative cost.

The retirement board controls and manages the retirement funds for police officers, firefighters, judges, and teachers. It also certifies the contributions required of the District and Federal governments and of employees covered by the Retirement Reform Act, Public Law 96–122.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

The Committee recommends $370,000 for the fiscal year 1989 budget. This is an increase of $6,000 over fiscal year 1988.

The Committee commends the Council for its work to date in advancing the establishment of regional taxicab standards. The Committee has been impressed with the work of those in the region in cooperation with other regional groups, including the Greater Washington Board of Trade, toward overcoming the various legalistic and jurisdictional barriers that exist. The Committee is ready to assist in any way possible to further advance this effort and to make future progress even more rapid.

The Metropolitan Washington Council of Governments is the cooperative association of the 16 major cities and counties in the metropolitan area.

ADMISSION TO STATEHOOD

The Committee recommends $150,000 for the Statehood Commission and the Statehood Compact Commission, it is the same amount as allowed by the House with no increase from the fiscal year 1988 budget.

D.C. COMMISSION ON BASEBALL

The Committee recommends $55,000 for the fiscal year 1989 budget. This is the same level as fiscal year 1988.

The D.C. Commission on Baseball, established pursuant to D.C. Law 5–112, dated September 26, 1984, is responsible for assisting and advising the Council and the Mayor regarding the establishment of a professional baseball team in the District. The goals of this endeavor are to

enhance tourism, business development, job opportunities, entertainment, and revenues.

Economic Development and Regulation

The Committee recommends $144,616,000 for fiscal year 1989. This amount is an increase of $4,149,000 from fiscal year 1988.

Following is a tabulation of the allocated funds by agency or department:

ECONOMIC DEVELOPMENT AND REGULATION

Activity	Appropriation, 1988	Budget estimates, 1989	House-reported bill	Committee recommendation
Office of the Deputy Mayor for Economic Development	$1,518,000	$1,590,000	$1,590,000	$1,590,000
Office of Planning	3,614,000	3,877,000	3,877,000	3,877,000
Department of Housing and Community Development	44,098,000	19,384,000	19,384,000	19,384,000
Department of Public and Assisted Housing		23,019,000	23,019,000	23,019,000
Department of Employment Services	39,072,000	41,953,000	41,953,000	41,953,000
Office of Business and Economic Development	6,055,000	6,960,000	6,960,000	6,960,000
Office of International Business	434,000	504,000	504,000	504,000
Minority Business Opportunity Commission	1,045,000	1,110,000	1,110,000	1,110,000
Housing Finance Agency	3,338,000	2,238,000	2,238,000	2,238,000
Board of Appeals and Review	50,000	52,000	52,000	52,000
Board of Equalization and Review	225,000	167,000	167,000	167,000
Department of Consumer and Regulatory Affairs	35,718,000	37,534,000	37,534,000	37,534,000
Public Service Commission	3,885,000	4,360,000	4,360,000	4,360,000
Office of the People's Counsel	1,415,000	1,868,000	1,868,000	1,868,000
Total	140,467,000	144,616,000	144,616,000	144,616,000

Office of the Deputy Mayor for Economic Development

The Committee recommends $1,590,000 for the Office of the Deputy Mayor for Economic Development and 20 positions. This is the same as the budget request and the House-reported bill.

The Deputy Mayor for Economic Development was established to develop a comprehensive, cohesive, economic development program for the District and to coordinate all programs, policies, strategies, proposals, and functions related to economic and community development in the District of Columbia. The fiscal year 1989 recommendation allows for the continuation and maintenance of the base level of positions and funding critical to the provision of leadership, coordination, and management of the District's multifaceted economic and community development agenda. The recommendation continues support for the Office of Banking and Financial Institutions, which reports to the Deputy Mayor for Economic Development, and assists in the Office's partnership ventures with banks and financial institutions in the design and implementation of community reinvestment initiatives, especially in

the underserved areas of the city. Increased funds are provided for the fiscal year 1988 and fiscal year 1989 pay adjustments.

OFFICE OF PLANNING

The Committee recommends $3,877,000 for the Office of Planning along with 86 positions, an increase of 4 positions over the number of staff and $263,000 above fiscal year 1988. This is the same as the House-reported bill and the budget request.

The Committee's recommendation will enable the Office to continue its efforts to plan for the physical growth and development of the District of Columbia. The Office will continue to implement the comprehensive plan and process amendments and refinements to the plan, as appropriate. A major initiative of fiscal year 1989 will be to bring zoning fully into compliance with the comprehensive plan.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

For the Department of Housing and Community Development the Committee recommends $19,384,000 and 77 positions. This is the same as the House-reported bill, and the budget request. This is a decrease of 63 positions and $24,714,000 under the fiscal year 1988 appropriated level.

The Committee's recommendation reflects the continued commitment to provide housing opportunities to District residents. The Department plays a major role in stabilizing and revitalizing the housing stock of the District through various programs. They include the Home Purchase Assistance Program, the Rehabilitation Financing Program, the Distressed Properties Improvement Program, the Homesteading Program, and the Housing Finance for Elderly, Dependent, and Disabled Program. The fiscal year 1989 recommendation will maintain the current level of services with increased funding recommended for the estimated cost of the fiscal year 1988 and fiscal year 1989 pay adjustments.

Additional funding is also provided for the estimated cost of the Senior Citizen Home Repair and Improvement Fund Act of 1987. This revolving fund will provide loans to lower income senior citizen homeowners to enable them to make repairs and improvements to ensure health and safety in their principal places of residence. Funds have been redirected to provide funding for the Schwartz Housing Services Aids Program.

In accordance with Reorganization Plan No. 1 of 1987, establishing the Department of Public and Assisted Housing, staff and positions relating to the low-rent housing operating subsidy, the section 8 programs, and matters dealing with public housing have transferred to the new Department of Public and Assisted Housing. Base adjustments have been made for the Tenant Assistance Program to bring budget authority in line with projected expenditures.

DEPARTMENT OF PUBLIC AND ASSISTED HOUSING

The fiscal year 1989 recommendation for the Department of Public and Assisted Housing is $23,019,000 and 85 positions. The fiscal year 1989 nonappropriated budget includes $59,557,000 and 29 positions in Federal funds and $16,902,000 in other revenue.

This recommendation reflects the implementation of Reorganization Plan No. 1 of 1987. Funds and positions have been transferred-in from the Department of Housing and community Development [DHCD]. The programs transferred are the Tenant Assistant Program, the Private Unit Leasing Program, the Resident Maintenance Program, the general operating subsidy and the public housing staff training. In addition to these funds that were transferred in, funds have been recommended to establish an Office of Fair Housing.

The nonappropriated funds are primarily from Federal and other revenue. The Federal funds include the Federal subsidy for low rent housing which represents over 52 percent of the operating budget for low rent housing and the Federal subsidy for section 8 housing.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends $41,953,000 and 246 positions for the Department of Employment Services for fiscal year 1989. This is an increase of 11 positions and $2,881,000 over the fiscal year 1988 appropriated level. The recommended amount is the same as requested in the budget and the House-reported bill.

The Department of Employment Services provides opportunities for citizens to prepare for, find, and maintain gainful employment; provides income maintenance to mitigate the effects of unemployment; and ensures the quality of working conditions for wage earners by protecting their health, safety, rights, and benefits. In this role, the Department operates more than 30 programs with both local funds and Federal grants.

The commitment to jobs and job training continues in fiscal year 1989 with over $2,000,000 in increased funding for employment programs to serve an additional 540 persons in the 12 job programs operated by the Department with appropriated funds.

OFFICE OF BUSINESS AND ECONOMIC DEVELOPMENT

The Office of Business and Economic Development OBED is responsible for stimulating, creating, and attracting new employment opportunities; undertaking industrial development initiatives to provide employment centers; developing commercial projects in neighborhood commercial corridors and in the central business district that can benefit from revitalization efforts. OBED is also charged with attracting and retaining business; promoting tourism and delivering management and technical assistance to small business on behalf of the District of Columbia.

For these activities the Committee recommends $6,960,000 and 47 positions in fiscal year 1989, the same as the budget request and the House-reported bill.

OFFICE OF INTERNATIONAL BUSINESS

The Committee recommends $504,000 and five positions for the Office of International Business. This is the same as the House-reported bill and the budget estimate. The agency is responsible for promoting Washington, DC, as an ideal city for international business in order to encourage and attract international firms and governments as well as national firms to locate or expand their international trade operations here in the District. The Office also encourages the utilization of manpower resources of the District, thereby increasing vital employment opportunities for District citizens. The activities of OIB support the Mayor and Deputy Mayor for Economic Development in their efforts to promote the local economy, attract new businesses, expand the employment opportunities for District residents, and increase the District's tax base.

MINORITY BUSINESS OPPORTUNITY COMMISSION

The Committee recommends a total of $1,110,000 for the Minority Business Opportunity Commission [MBOC] for fiscal year 1989. These funds will support a staff level of 21. The amount included is the same as the budget request and the House-reported bill. The Committee's recommendation will enable the Minority Opportunity Commission to develop operational stabilization within the Department and establish the organizational strength required of a sound contract monitoring, minority business certifying agency. In fiscal year 1989 the agency will also focus on expanding the client base of the Commission. Increased funding is recommended for the fiscal year 1988 and fiscal year 1989 pay adjustments.

D.C. HOUSING FINANCE AGENCY

The Committee recommends $2,238,000 and 20 positions for the Housing Finance Agency. The agency is a legally separate corporate instrumentality of the D.C. government, which issues tax-exempt bonds. The proceeds from these bonds are used to assist in financing affordable homeownership and rental housing to low- and moderate-income District residents.

This amount is the same as the budget estimate and the House-reported bill.

BOARD OF APPEALS AND REVIEW

The Committee recommends one position and $52,000 for the Board of Appeals and Review. The Board is the administrative agency that provides the final remedy for aggrieved citizens appealing decisions resulting from citations for housing code violations on multiple unit buildings and residential rental property issued by the Department of Consumer and Regulatory Affairs. This amount is the same as the House-reported bill and the budget request.

BOARD OF EQUALIZATION AND REVIEW

The Committee recommends $167,000 and two positions for the Board of Equalization and Review. This is the same as the amount requested in the budget and the House-reported bill.

The Board is responsible for ensuring that real property in the District is assessed at 100 percent of its estimated market value and that the assessments are in equalization. The fiscal year 1989 recommendation will reflect the Board's continued evolvement into a more community oriented, professionally staffed agency to effectively serve property owners seeking information or redress for grievances regarding assessments. Increased funding is recommended for the estimated cost of the fiscal year 1988 and fiscal year 1989 pay adjustments. A base reduction is also reflected to bring spending in line with fiscal year 1987 and revised fiscal year 1988 expenditures.

DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The Committee recommends $37,534,000 and 897 positions for the Department of Consumer and Regulatory Affairs [DCRA]. This is the same as the budget request and the House-reported bill. It is an increase of $1,816,000 and 12 positions above the fiscal year 1988 appropriated amount.

DCRA is the major regulatory agency in the District. It is charged with regulating business activities, land and building use, occupational and professional conduct and standards, rental housing and condominiums, health and social services care facilities.

The Committee's recommendation will allow the Department to maintain its integral role in the economic development of the District as well as to continue its commitment to improve the quality of life in the District. The fiscal year 1989 recommendation also provides increased funding to implement the Alcoholic Beverage Control Amendment Act, D.C. Law 6–217. This law is a comprehensive overhaul of the regulation of alcoholic beverage control licensing in the District, increasing the number of license categories from 13 to 19, and requiring a quicker resolution of contested cases.

Other increases include funding for the estimated cost of the fiscal year 1988 and fiscal year 1989 pay adjustments and the annualization of positions approved in the fiscal year 1988 budget. Funding is also reduced from the base budget for nonrecurring items such as the rent control study, startup costs associated with the Civil Infractions Program, one-time equipment needs, and reduced funding needs for the Abatement of Nuisances Program.

PUBLIC SERVICE COMMISSION

The Committee recommends 79 positions and $4,360,000 for the Public Service Commission. These amounts are the same as the budget request and the House-reported bill. The Commission has ratemaking and other regulatory authority over the electric, gas, telephone com-

panies, and all security transactions taking place in the District of Columbia.

OFFICE OF THE PEOPLE'S COUNSEL

The Office of the People's Counsel acts as an advocate on behalf of District consumers of natural gas, electric, telephone, and taxi services in all matters affecting rates or service. The Committee recommends the full budget request and House-reported bill in fiscal year 1989 of $1,868,000 and 22 positions for the office.

PUBLIC SAFETY AND JUSTICE

The Committee recommends a total of $734,207,000 in fiscal year 1989 for the public safety and justice activities funded in this appropriation.

A comparative summary by agency follows:

PUBLIC SAFETY AND JUSTICE

Activity	Appropriation 1988	Budget estimates 1989	House-reported bill	Committee recommendation
Metropolitan Police Department	$178,813,000	$207,157,000	$207,157,000	$207,407,000
Fire Department	73,879,000	86,488,000	86,488,000	86,488,000
Police and fire retirement system	114,635,000	120,600,000	120,600,000	120,600,000
Judges retirement system	2,601,000	2,600,000	2,600,000	2,600,000
Court of Appeals	4,036,000	4,398,000	4,398,000	4,398,000
Superior Court	49,634,000	52,680,000	52,680,000	54,646,000
D.C. Court System	17,230,000	19,875,000	19,875,000	20,080,000
Office of the Corporation Counsel	11,364,000	13,487,000	13,487,000	13,487,000
Settlements and judgments	7,100,000	10,608,000	10,608,000	10,608,000
Public Defender Service	5,018,000	5,583,000	5,583,000	5,583,000
Pretrial Services Agency	2,538,000	3,054,000	3,045,000	3,045,000
Department of Corrections	179,934,000	191,893,000	197,347,000	193,605,000
Board of Parole	3,984,000	5,068,000	5,068,000	5,068,000
National Guard	960,000	1,255,000	1,255,000	1,255,000
Office of Emergency Preparedness	1,910,000	2,702,000	2,702,000	2,702,000
Commission on Judicial Disabilities and Tenure	122,000	128,000	128,000	128,000
Judicial Nomination Commission	37,000	37,000	37,000	37,000
Law Revision Commission	220,000	220,000	220,000	220,000
Office of Criminal Justice Plans and Analysis	1,509,000	2,241,000	2,241,000	2,241,000
Total	655,524,000	730,074,000	735,528,000	734,207,000

METROPOLITAN POLICE DEPARTMENT

The Committee recommends $207,407,000 and 5,002 positions for the Metropolitan Police Department for fiscal year 1989. This is $28,594,000 above the current year and $250,000 above the House-reported bill. It is also an increase of 200 positions.

The Committee has recommended an increase of $250,000 above the House and budget estimate to pay for police salaries, transportation, communications, drug testing services and equipment, and other related expenses for establishing and operating a drug interdiction task force at the Lorton, VA, prison complex. These funds would be available once Federal and local officials agree on the scope and manner of operation of this operation. The Committee directs that this amount be the maximum amount to be derived from local sources without the prior approval of the Committee and that if additional sums are required that they be derived from Federal drug enforcement sources.

The Metropolitan Police Department estimates that during fiscal year 1989 there will be more than 55,000 arrests, of which more than 13,000 will be for narcotics violations.

FIRE DEPARTMENT

The Committee recommends $86,488,000 and 2,032 positions for the Fire Department in fiscal year 1989. This is the same as the budget request and the House-reported bill, and an increase of $12,609,000 and 94 positions above fiscal year 1988.

The Fire Department operates 33 engine companies, 17 aerial ladder companies, 22 ambulances, 4 rescue squads, and 1 fire boat.

POLICE AND FIRE RETIREMENT SYSTEM

The Committee recommends $120,600,000 for the Police and Fire Retirement System. This is the same as the House-reported bill and $5,965,000 above the fiscal year 1988 level. This amount will support 1,975 retirees, 2,181 disability retirees, and 1,397 survivors on the rolls.

JUDGES RETIREMENT SYSTEM

The Committee recommends $2,600,000 for the Judges Retirement Fund. This is the same as the House-reported bill and $1,000 below the fiscal year 1988 level.

COURT OF APPEALS

The Committee recommends $4,398,000 and 81 positions for the Court of Appeals of the District of Columbia. This is the same as the budget request and the House-reported bill, and $362,000 above the fiscal year 1988 level.

SUPERIOR COURT

The Committee recommends $54,646,000 and 1,173 positions. This amount is a net increase of $5,021,000 over the fiscal year 1988 level and 36 in the number of positions.

The recommendation includes an increase of $1,966,000 and 36 positions above the House-reported bill and the budget estimate. Included within this amount is $1,274,000 for mandatory pay adjustments; 8 positions and $123,000 for the Civil Division; 4 positions and $74,000 for

the Criminal Division; 4 positions and $93,000 for the Probate Division; 3 positions and $46,000 for the Family Division; and 12 positions and $356,000 for the Social Services Division. In addition two positions are included for the Special Operations Division, and one each for the Data Processing Division, Special Project Division, and the Personnel Division.

D.C. COURT SYSTEM

The Committee recommends $20,080,000 and 75 positions for the D.C. court system for fiscal year 1989. This is $205,000 above the House reported bill and the budget estimate. The additional funding will be used to meet the increased Criminal Justice Act program costs due to an increase in the number of claims. Increased funds are also provided to hire an Equal Employment Opportunity Officer to manage the EEO program on a full-time basis. Two additional support staff positions are provided for the EEO Program, those funds will have to be absorbed by the court system.

The Committee has recommended an increase of five positions and $205,000 above the House reported bill and budget estimate. The Committee has recommended $47,000 for the additional EEO positions that are included in the District's budget request, however no funds were included to hire the staff. An additional $64,000 is included for professional liability insurance for judicial officers in the District of Columbia. The District of Columbia Court Indemnification Act of 1987 was introduced in the Council on January 2, 1987, to date no final action has been taken. The conference report (House Report 100–498) on the District of Columbia Appropriations Act, 1988 expressed concern that no action had been taken by the District on this matter. The Committee continues to be concerned about delay in enacting this important legislation and further urges the Council and Mayor to expidite passage of this legislation, and requests a report from the District Council on January 1, 1989, on the status of this measure.

OFFICE OF THE CORPORATION COUNSEL

For the Office of the Corporation Counsel, the Committee recommends $13,487,000 and 239 positions in fiscal year 1989. This is the same as the budget estimate and the House reported bill, and an increase of $2,123,000 and 11 positions above the fiscal year 1988 level. The increased funding and positions will provide civil litigation and legal advice and counsel to the Commission of Mental Health of the Department of Human Services.

The additional funding will also support asbestos litigation to continue the task of assembling, reviewing, cataloging and assessing millions of construction, renovation and repair documents aimed at identifying the sources of asbestos in District buildings. Increased funding will also be provided to establish a pilot Juvenile Diversion Program east of the Anacostia River to divert juveniles who are involved in minor offenses so as to prevent the occurrence of major offenses.

SETTLEMENTS AND JUDGMENTS

The Committee recommends $10,608,000 for fiscal year 1989 for the payment of settlements and judgments. This is the same as the budget estimate and the House reported bill, and also an increase of $3,508,000 over the current year's level.

PUBLIC DEFENDER SERVICE

The Committee recommends $5,583,000 and 125 positions for the Public Defender Service. This is $565,000 and two positions more than the fiscal year 1988 level, and the same as the budget estimate and the House reported bill.

Increased funds and positions are recommended primarily to support court-mandated programs. Funds are requested for administrative support to the Superior Court Single Representation Program, annualization of three positions approved in the fiscal year 1988 budget for the Civil Legal Services Program, and an in-house psychologist to handle some of the agency's workload requirements in the area of forensic expert services. The new Single Representation Program provides effective representation without duplication of effort to adult indigent defendants who have more than one pending case, by arranging appointment of the attorney of record in new cases.

Funds are also requested to cover the cost of within-grade requirements and the estimated cost of the fiscal years 1988 and 1989 pay adjustments.

PRETRIAL SERVICES AGENCY

For the Pretrial Services Agency, the Committee recommends $3,054,000 and 76 positions. This is the same as the House reported bill and the budget request. This agency provides for the drug testing of each arrestee brought to the superior court, they provide background information about all arrestees for use in determining eligibility for pretrial release, followup services designed to ensure that individuals granted release return to court, supervising pretrial releases and reporting violations to the court and to the U.S. attorney's office, and coordinating the activities of the third-party custody organizations that serve the District.

DEPARTMENT OF CORRECTIONS

The Committee recommends $193,605,000 and 3,390 positions for the Department of Corrections. This amount is $13,671,000 above the fiscal year 1988 level and $3,742,000 below the House reported bill. These sums will provide for the operation of 10 correctional facilities, community correctional centers, and $29,246,000 for the expense of housing D.C. Code violators in Federal Bureau of Prisons facilities.

Funding increase will provide for the expansion of community-based programs which provide viable alternatives to imprisonment for many offenders. Increased personnel is provided to procure and pay for goods

and services in compliance with District regulations and deliver direct services to residents as mandated by court orders, consent decrees and settlement agreements. A base reduction is reflected for the Federal Bureau of Prisons payment.

BOARD OF PAROLE

The Committee recommends $5,068,000 and 112 positions for the Board of Parole. This is the same as the budget request and the House reported bill. The appropriated budget will enable the board to effectively manage an increasing workload resulting from the increased prison population. New resources for the board will provide increased funding and positions for the mandated expansion of the board from three to five members; and additional staff to provide qualitative analysis of parole cases. The new positions will enhance the board's ability to manage increased workloads; enhance the analysis and processing of cases and, provide accurate verbatim transcripts of parole hearings.

NATIONAL GUARD

The Committee recommends $1,255,000 and 35 positions for the D.C. National Guard. This is the same as the budget estimate and the House reported bill. The Committee's recommendation will provide increased funding for additional staff support to enable the National Guard to expand its vocational and educational programs for District youth. Increased funding is also provided for phase II of the renovations at the D.C. Armory and the completion of a secured alternate emergency center for the District. Other increases include funding for the purchase of communications equipment for the electronic security-monitoring system for use in antiterrorist plan; within-grade requirements and the estimated cost of fiscal years 1988 and 1989 adjustments.

OFFICE OF EMERGENCY PREPAREDNESS

The amount recommended, $2,702,000 and 46 positions, for the Office of Emergency Preparedness is the same as the budget estimate and the House reported bill.

The agency has the primary responsibility for directing, administering, and coordinating emergency management responsibilities for the District of Columbia. As mandated by law, the agency provides the personnel and administration support to maintain an annual 24-hour daily executive command and communications center [ECCC]. A backup emergency operations center [EOC] is also maintained at the District's youth center in Lorton, VA.

COMMISSION ON JUDICIAL DISABILITIES AND TENURE

The Committee recommends $128,000 and two positions for the Commission on Judicial Disabilities and Tenure for fiscal year 1989. This is the same as the House reported bill and the budget estimate.

JUDICIAL NOMINATION COMMISSION

The Committee recommends the full budget request for the Judicial Nomination Commission in fiscal year 1989, $37,000. The Commission is responsible for selecting and recommending nominees to the President to fill judicial vacancies in the D.C. court system.

D.C. LAW REVISION COMMISSION

The Committee recommends $220,000 for the 17-member Law Revision Commission. This is the same amount as requested and contained in the House reported bill.

OFFICE OF CRIMINAL JUSTICE PLANS AND ANALYSIS

The Committee recommends $2,241,000 for the Office of Criminal Justice Plans and Analysis, along with 31 positions.

The Committee's recommendation for the Office of Criminal Justice Plans and Analysis includes increased funding for the estimated cost of the fiscal years 1988 and 1989 pay adjustments, annualization of positions approved in the fiscal year 1988 budget and within-grade increases. Funds have been redirected to convert 11 temporary full-time positions to permanent full-time positions for the continued support of the Criminal Justice Information System. The temporary positions were requested to implement the system which is now operating full-scale. The system is a series of files shared by all District criminal justice agencies that provide data on the status and history of persons processed through the D.C. criminal justice system.

The Committee's recommendation for the Civilian Complaint Review Board will enable the board to begin to carry out its case processing functions in a more effective manner. This will be accomplished by the establishment of three functional units: investigative, legal policy and review, and program reveiw and management support. The increases for the Civilian Complaint Review Board provide funding for additional staff, space rental, transcription services, postage/printing costs, witness fees, and board member compensation.

Unfunded rental costs are requested for both the Office of Criminal Justice Plans and Analysis and the Civilian Complaint Review Board which are located in the multileased facility at 1111 E St., NW.

PUBLIC EDUCATION SYSTEM

A total of $623,981,000 is recommended for fiscal year 1988 for the operation of the public education system of the District of Columbia.

A comparative summary by agency follows:

PUBLIC EDUCATION SYSTEM

Activity	Appropriation 1988	Budget estimates 1989	House reported bill	Committee recommendation
Board of Education	$413,567,000	$452,403,000	$452,403,000	$452,460,000
Teachers' Retirement and Annuity Fund	62,318,000	70,100,000	70,100,000	70,100,000
University of the District of Columbia	71,667,000	76,310,000	76,310,000	76,310,000
District of Columbia School of Law	2,100,000	1,948,000	1,948,000	1,948,000
Educational Institution Licensure Commission	351,000	456,000	456,000	456,000
Public Library	17,047,000	18,515,000	18,515,000	18,515,000
Commission on the Arts and Humanities	3,544,000	3,692,000	3,692,000	4,192,000
Total	570,594,000	623,424,000	623,424,000	623,981,000

BOARD OF EDUCATION (PUBLIC SCHOOLS)

The Committee recommends $452,460,000 and 10,619 positions for the D.C. Board of Education in fiscal year 1989. This is an increase of $38,893,000 and 102 positions over 1988, and is $57,000 above the budget request and the House reported bill.

The recommended increase for the school system provides an increase of $38,893,000 for personal services adjustments. This includes $35,869,000 for the estimated fiscal year 1988 and fiscal year 1989 pay adjustments and $2,967,000 for within-grade requirements. This $2,967,000 along with $1,333,000 in funds redirected from nonpersonal services will provide a total of $4,300,000 for within-grade increases in fiscal year 1989.

The recommended funding level will allow the District's public school system to continue its success in improving the overall performance of its students and in expanding the opportunities that these students will have at the completion of their high school education.

The Committee has included $57,000 for the Public Schools to provide to the Civil Air Patrol to expand its Cadet program in the District of Columbia. This program is open to students 13 years old and older and includes training, leadership, aerospace education, moral leadership and physical fitness. These qualities are essential in the fight to turn students away from substance abuse and toward productive pursuits.

PUPIL MEMBERSHIP

The number of students in the District's public school system is expected to total 88,513 for the 1988–89 school year, an increase of 974 students above the enrollment for 1987–88. The following table shows annual pupil membership statistics from 1969–70 to the 1988–89 estimates:

PUPIL MEMBERSHIP, 1969-70 THROUGH 1988-89

Date	Enrollment	Change
October:		
1969	145,584	
1970	142,857	- 2,727
1971	139,650	- 3,207
1972	136,783	- 2,867
1973	132,438	- 4,345
1974	128,389	- 4,049
1975	126,568	- 1,821
1976	122,586	- 3,982
1977	116,595	- 5,991
1978	113,858	- 2,737
1979	106,156	- 7,702
1980	99,225	- 6,931
1981	94,425	- 4,800
1982	91,105	- 3,320
1983	88,843	- 2,622
1984	87,397	- 1,446
1985	87,092	- 305
1986	86,405	- 687
1987	87,539	+ 1,134
1988	88,513	+ 974

TOTAL RESOURCES

A total of $504,396,000 in operating funds will be available for the District's public schools during fiscal year 1989 from the following sources:

Total resources

Item	*Amount*
Operating expenses:	
Appropriation recommended in bill	$452,460,000
Federal grants	48,245,000
Private and other funds	3,691,000
Total operating expenses	504,396,000

TEACHERS' RETIREMENT AND ANNUITY FUND

The Committee recommends $70,100,000 for payment to the teachers' retirement and annuity fund. This fund provides payments to teachers retired under the Disability and Service Retirement Program and for survivor benefits and refund payments of retirement contributions made by teachers leaving the retirement program before attaining retirement eligibility. This amount is the same as the budget request and the same as the House reported bill.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

The Committee recommends $76,310,000 and 1,365 positions for the University of the District of Columbia in fiscal year 1989. This is the same as the House reported bill and the budget estimate.

The university offers 137 academic programs, including 6 certificate programs, 44 associate degree programs, 68 baccalaureate, and 17 masters degrees programs in the sciences, liberal arts, career, and professional studies.

D.C. SCHOOL OF LAW

The Committee recommends $1,948,000 and 65 positions for the D.C. School of Law, this is a net decrease of $152,000 below the fiscal year 1988 budget with no change in the number of positions.

The Committee expects that with the establishment of the new D.C. School of Law, that the focus of any clinical programs would give high priority to the needs of the poor and indigent population of the District of Columbia.

EDUCATIONAL INSTITUTION LICENSURE COMMISSION

The Committee recommends $456,000 and six positions for the Educational Institution Licensure Commission. The commission is responsible for licensing and regulating private, postsecondary degree-granting institutions, maintaining the records of closed schools, and approving courses for veterans' educational benefits.

The amount recommended is the full amount requested and the same as the House reported bill.

PUBLIC LIBRARY

The Committee recommends $18,515,000 and 458 positions for the D.C. Public Library. This is an increase of $1,468,000 over the fiscal year 1988 amount provided. These amounts are the same as the budget request and the House reported bill.

The primary program emphasis of the fiscal year 1989 budget is increased funding for the reclassification project of library positions beginning with the professional librarian job series.

Additional funding is also provided for increased security guards at branch libraries and the estimated cost of the fiscal years 1988 and 1989 pay increase.

COMMISSION ON ARTS AND HUMANITIES

For the Commission on the Arts and Humanities the Committee recommends a total of $4,192,000 in fiscal year 1989. This sum is $500,000 above the House reported bill and the budget request. Also recommended are 14 positions.

The Committee's recommendation will enable the commission to continue to provide grants for its major arts programs. They include the Grants-in-Aid Program, the Major Institution Program, the Comprehensive Arts Development Program, the Artist-in-Education Program, the Summer Program, the Art in Public Places Program, the Murals Program, the Special Constituencies Program, and the Technical Assistance and Special Initiative Program.

Increased funding is provided for the estimated cost of the fiscal years 1988 and 1989 pay adjustments and the unfunded rent costs for the commission which is located in the multileased facility at 1111 E St., NW.

The Committee is also recommending a one-time only fiscal year 1989 special appropriation of $500,000 for the Very Special Arts Program. This program was founded in 1974 as an educational affiliate of the John F. Kennedy Center for the Performing Arts and is dedicated to enriching the lives of people with disabilities through the arts, music, dance, drama, creative writing and the visual arts. These funds will be used to provide interpreters, ramps, needed medical personnel coverage, accessible transportation equipment and signage services in support of the International Very Special Arts Festival scheduled to be held in Washington, DC, in June 1989.

Human Support Services

The Committee recommends a total of $745,665,000 and 6,499 positions, an increase of $50,074,000 and 484 positions over fiscal year 1988 for the agencies and departments under the human support services appropriation title.

A comparative summary follows:

HUMAN SUPPORT SERVICES

Activity	Appropriation 1988	Budget estimates 1989	House reported bill	Committee recommendation
Department of Human Services	$578,765,000	$616,555,000	$616,555,000	$617,319,000
Department of Recreation	31,215,000	34,900,000	34,900,000	34,900,000
Pay-as-you-go capital, Recreation		950,000	950,000	950,000
Office on Aging	12,638,000	13,699,000	13,699,000	13,699,000
D.C. General Hospital	47,930,000	50,933,000	50,933,000	50,933,000
Unemployment compensation	2,940,000	2,940,000	2,940,000	2,940,000
Disability compensation	14,700,000	17,000,000	17,000,000	17,000,000
Office of Human Rights	1,620,000	1,767,000	1,767,000	1,767,000
Office on Latino Affairs	1,939,000	2,084,000	2,084,000	2,084,000
Commission for Women	274,000	420,000	420,000	420,000
Energy Office	3,570,000	3,653,000	3,653,000	3,653,000
Total	695,591,000	744,901,000	744,901,000	745,665,000

Department of Human Services

The Committee recommends a total of $617,319,000 and 5,784 positions, a net increase of $38,554,000 and 477 positions over the fiscal year 1988 budget. The fiscal year 1989 Federal funds budget is $354,953,000 and 4,023 positions, a decrease of $19,063,000 and 97 positions below the fiscal year 1988 level. This reflects a decrease in the federal subsidy (Public Law 98–621) and a loss in Federal training funds for mental health. The private and other funds budget is $8,391,000 and 29 positions, an increase of $2,845,000 over fiscal year 1988 and no change in the number of positions.

The recommendation includes $500,000 to continue Project Volta, a project of early identification and intervention of hearing impaired children in the District of Columbia. Project Volta is a joint project of the District and the Alexander Graham Bell Association for the Deaf. The funds provided will be matched by a like amount to be raised from

private sources, and together with $990,000 previously appropriated, will insure the long-term viability of the program. The Committee directs that the full $990,000 remain available to the project under the funding agreement between the District and the association.

Project Volta responds to a nation's most widespread communicative disorder, hearing loss. This handicap affects over 1 million children. Recent studies have suggested that a great deal of hearing impairment is both preventable and treatable. Research has identified several factors which, if implemented, could lead to successful efforts to overcome this handicap. Factors such as early detection; early intervention using modern technology; early implementation of education programs for parents and children; and, consistant application of developmental and educational programs for hearing-impaired children throughout their early years. In addition research has demonstrated that the factors that contribute to infant deafness are those that most often affect low-income minority populations. Project Volta will augment its early identification and intervention efforts with a community outreach program, including exposing educators and physicians to new educational and medical techniques available to support hearing impaired children.

The recommendation includes $264,000 to continue a 3-year pilot project begun in fiscal year 1988 that provides housing and supportive services to enable mentally disabled mothers to live with their infants.

The recommended amount will enable the department to place 250 families and 150 single adults in transitional housing units; provide 50 units of first phase emergency shelter for families referred by the intake unit; provide 40 units of specialized transitional housing for handicapped and disabled individuals; provide 10 units of emergency housing for pregnant women or mothers with infants and 10 units of emergency shelter for battered women; continue providing health and social services at family shelters and in transitional apartments; and convert scattered site shelters to contracts.

Funding is recommended to annualize the fiscal year 1988 child day care rate increase and fund 232 new day care slots for infants and preschoolers in center-based care and family day care; and annualize the hourly increase in the salary level of homemaker and chore aids.

Additional funds will also help to expand the Drug Prevention, Education, and Information program: provide stipends to drug treatment applicants; expand the therapeutic assistance program; continue providing substance abuse treatment services at D.C. General Hospital; fully staff the multimodality drug treatment clinic; and expand surveillance, outreach, and treatment services to AIDS victims.

The Committee is aware of the District's efforts with regard to implementation of reorganization plan No. 3 of 1986; final mental health system implementation plan, and deinstitutionalization of St. Elizabeths Hospital. The Committee intends that the District follow all applicable requirements and laws in establishing facilities to meet the mental health needs of District residents.

DEPARTMENT OF RECREATION

The sum of $34,900,000 and 608 positions are recommended for the department's activities during fiscal year 1989. The department develops and provides a comprehensive recreation program for all residents of the District from preschoolers to senior citizens.

The Committee's recommendation will enable the department to maintain its high level of services and expand its program efforts. One program increase is for the Youth Assistance Administration. This administration will continue its objectives of assisting those youth, ages 9 to 21, at risk of becoming drug abusers, juvenile delinquents and teenage parents. Special emphasis will be placed on those youth in public housing developments. Other program increases include funding for the Roving Leader Program to assist in preventing, neutralizing and controlling hostile and aggressive behavior in youth between the ages 9 and 17, and the CINEMA Program to assist youth in understanding the dangers associated with drug abuse, teenage sex promiscuity, and AIDS.

Additional funds are also recommended for recreation centers and playgrounds to provide teen clubs and tutorial programs. Increased funding is also provided for the increased cost of energy, communications, and building rent, and the estimated cost of the fiscal years 1988 and 1989 pay adjustments.

FINANCING PAY-AS-YOU-GO CAPITAL PROJECTS

The Committee recommends $950,000 to finance pay-as-you-go capital projects in order to enable the Department of Recreation to make minor and major repairs and renovations to recreation facilities.

OFFICE ON AGING

The fiscal year 1989 recommendation for the Office on Aging is $13,699,000 and 20 positions. This amount is an increase of $1,061,000 over the fiscal year 1988 budget.

The Office on Aging was created to develop a comprehensive system of health and social services for the District's elderly and to administer the provisions of the Older Americans Act, Public Law 89–73.

The increased appropriation for fiscal year 1989 is to develop and expand essential and life support programs to preserve the elderly's functional independence and to prevent their premature institutionalization. Increased funding will provide for a citywide Day Care Program, a Respite Care Program, and a Weekend Program for participants with Alzheimer's disease and related disorders. The recommendation also provides increased funding for the Ombudsman Program to protect the rights of nursing home residents.

D.C. GENERAL HOSPITAL

The sum of $50,933,000 is recommended for fiscal year 1989 for D.C. General Hospital. This amount is an increase of $3,003,000 above the fiscal year 1988 level.

The D.C. General Hospital Commission was established by D.C. Law 1–134, to insure that any D.C. resident needing medical care and unable to obtain it elsewhere, can be treated and if necessary, admitted to the hospital, and to insure that he will receive efficient, economical, quality hospital care, and services. No District resident will be refused care because he is unable to pay.

UNEMPLOYMENT COMPENSATION FUND

The sum of $2,940,000 is recommended for the unemployment compensation fund for fiscal year 1989. This amount is the same as the budget request and the House reported bill. Additional funding is not required in fiscal year 1989, as the number of claimants is projected to remain at 1,600, the same level as in fiscal year 1988 based on the assumptions of continued stability in the District work force and continued moderate economic growth.

DISABILITY COMPENSATION FUND

The Committee recommends $17,000,000 for the disability compensation fund for fiscal year 1989. This amount is an increase of $2,300,000 over fiscal year 1988.

The disability compensation funds are provided for District government employees who are injured on the job with workers' compensation, permanent and temporary disability compensation, burial expense in case of death. compensation for surviving dependents, and where practicable vocational rehabilitation.

OFFICE OF HUMAN RIGHTS

The Committee recommends a total of $1,767,000 and 54 positions, an increase of $147,000 over fiscal year 1988. The office reviews, approves, and monitors equal employment opportunities provided by contractors with contracts totaling $10,000 or more, and the affirmative action plans of all District departments and agencies. The office also has the authority to enforce affirmative action by banks, savings and loans associations, and the cable television industry.

OFFICE OF LATINO AFFAIRS

For the Office on Latino Affairs the Committee's recommendation for fiscal year 1989 is $2,084,000 and 14 positions, an increase of $145,000 over fiscal year 1988.

The agency is required to carry out planning, coordination, and monitoring activities to ensure that the full range of education, employment, health and social services available to District residents are made equally available to the Latino community.

The recommendation provides increased funding to implement and expand programs in collaboration with other agencies in the areas of health, education, and youth services. Additional funds are also provided for the estimated cost of the fiscal year 1988 and fiscal year 1989 pay adjustment.

COMMISSION FOR WOMEN

The Committee recommends a total of $420,000 and eight positions, an increase of $146,000 above the fiscal year 1988 budget request. The recommendation will enable the commission to maintain its activities and continue its goal of improving the status of women in the District.

The commission functions are to improve the economic status of women and their families through legislative initiatives; community-based forums; policy dialogs and roundtable discussions; public testimonies; debates; and educational conferences on socioeconomic issues. The commission provides an avenue for women's groups and organizations to coordinate efforts around specific issues important to women's roles in society and initiates and conducts programs to improve the status of women in the District of Columbia.

ENERGY OFFICE

An appropriation of $3,653,000 and 11 positions is recommended for the Energy Office in fiscal year 1989.

The Energy Office was established by D.C. Law 3–132, the Energy Act of 1980, to coordinate the energy activities occurring in the District of Columbia. The office prepares energy plans, identifies energy issues, prepares energy supply and demand forecasts, develops energy emergency contingency plans, and participates in various proceedings before the Public Service Commission.

The fiscal year 1989 recommendation includes increased funding for staff support to the Gasoline Station Advisory Board. This board is charged with the responsibility of maintaining the current level of retail and station outlets in the District. Increased funding is also recommended for the estimated cost of the fiscal year 1988 and fiscal year 1989 pay adjustments.

PUBLIC WORKS

The Committee recommends a total of $218,925,000 and 1,958 positions for the activities to be funded under this account during fiscal year 1989.

A comparative summary by agency follows:

PUBLIC WORKS

Activity	Appropriation 1988	Budget estimates 1989	House reported bill	Committee recommendation
Department of Public Works	$101,635,000	$106,727,000	$106,727,000	$106,727,000
Pay-as-you-go capital, Public Works	4,703,000	4,703,000	4,703,000	4,703,000
Taxicab Commission	1,589,000	1,945,000	1,945,000	1,945,000
Washington Metropolitan Area Transit Commission	86,000	86,00	86,000	86,000
Washington Metropolitan Area Transit Authority	101,500,000	101,564,000	101,564,000	101,564,000
School transit subsidy	4,141,000	3,900,000	3,900,000	3,900,000
Total	213,654,000	218,925,000	218,925,000	218,925,000

DEPARTMENT OF PUBLIC WORKS

The Committee's recommendation is $106,727,000 and 1,926 positions, an increase of $5,092,000 above the fiscal year 1988 budget and the same as the budget request and the House reported bill.

The Committee's recommendation will provide program enhancements in three major areas. One is the Residential Parking Permit Program where increased staff and support costs are provided to enhance enforcement through increased patrol in order to further discourage commuters from parking all day on residential streets. Another area involves the centralization of resources in the new Fleet Management Administration which will maintain and operate the vehicle and equipment fleet of most District agencies. In order to provide adequate resources, increased funds are required for maintenance and fuel of the motor fleet.

The third area is underfunded rent costs. The Office of Traffic Adjudication and Public Space Adjudication have moved to a new facility at 65 K St., NW, in order to provide a central location and adequate space, especially for traffic adjudication. In addition, a new facility is being leased to house a new motor vehicle services satellite station in the downtown area in order to make it more convenient for citizens to obtain drivers' permits and register motor vehicles as opposed to waiting in long lines at the municipal center. Increased funds are requested to meet these leased costs.

Other program increases include funding to initiate the Eastern Market renovation project; funding to assess the risks associated with the transport, storage, and use of hazardous materials in the Washington metropolitan region; funding to begin a recycling program; funding to develop a long-range training program to improve the basic skills of blue-collar workers; and funding to continue the highway gateway landscaping and signage beautification program.

Funding is also recommended for the estimated cost of the fiscal years 1988 and 1989 pay adjustments and the increased cost of energy based on projections furnished by the Department of Administrative services. Funds have been transferred-in from the Department of Ad-

ministrative Services for the maintenance of the newly acquired Potomac Building.

PAY-AS-YOU-GO CAPITAL PROJECTS

The Committee recommends $4,703,000 for replacement and maintenance of the existing Department of Public Works fleet.

TAXICAB COMMISSION

The Committee has included $1,945,000 and 32 positions for the Taxicab Commission, an increase of $356,000 and 12 positions above the 1988 level. The Committee expects that the new commission will address issues including the frequency of taxicab inspection, age of vehicles used as cabs, condition of heating and air-conditioning systems, and the cleanliness of vehicles. With regard to the last item, the commission should consider a plan that would require taxicabs to be washed and vacuumed every few days. A system of fees or a portion of the fare rate could be used to offset these expenses. The commission should also consider providing for a uniform color code, as is done in other cities, for taxicabs, so that they will be more easily identified. It may also be useful to provide for each taxicab to be radio equipped to provide drivers with greater security and better service to all areas of the District.

The Committee also intends that certain standards be established concerning the drivers. It should be noted at the outset that many taxicab drivers approach their responsibilities in a professional manner and generally perform a valuable service to the residents and visitors to the District. It is important that drivers in the District present an acceptable appearance, be familiar with the taxicab geography of the area, and, while it is useful for some taxicab drivers to be conversant in other languages, they should be able to demonstrate an understanding of English. Drivers should be periodically tested on these points.

The Committee recognizes that taxicab fares will undoubtedly rise as a result of efforts to improve service, however the Committee believes that, as long as increased fares are coupled with better service to all parts of the District, the increases will be accepted.

WASHINGTON METROPOLITAN AREA TRANSIT COMMISSION

The Committee recommends the full requested appropriation of $86,000 for the commission for fiscal year 1989.

The commission administers and carries out the delegated powers of the Washington metropolitan area regulation compact. The compact confers upon the commission jurisdiction over the regulation and improvement of specified transportation within the metropolitan area.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The sum of $101,564,000 is recommended for fiscal year 1989. This amount is an increase of $64,000 over the fiscal year 1988 budget level.

The responsibility of the transit authority includes the planning and construction of a 103-mile Metrorail system, the establishment of recommended fares; and the determination of funding sources for the various programs. During fiscal year 1989 the authority is expected to provide over 284,000,000 Metrorail and Metrobus passenger trips in the Washington metropolitan area.

SCHOOL TRANSIT SUBSIDY

The recommended amount for the school transit subsidy is $3,900,000, a decrease of $241,000 from fiscal year 1988. This program provides a subsidy for reduced fare transportation of school children who use Metrobus or Metrorail for educationally related transportation.

During fiscal year 1989 the student ridership on Metrobus will continue to decline because more students will be traveling on Metrorail.

Washington Convention Center Fund

The Committee recommends $7,274,000 for the Washington Convention Center in fiscal year 1989. This amount is an increase of $516,000 over fiscal year 1988.

The recommendation of $7,274,000 will finance the difference between the convention center's estimated fiscal year 1989 operating revenue of $6,100,000 and its spending needs of $13,374,000. The primary objective for fiscal year 1989 will be to: (1) increase operating revenue and maximize profits, especially from food service concessions; and (2) to implement a comprehensive maintenance and building improvements program to enable the center to adequately meet the increased client demands.

Repayment of Loans and Interest

The Committee recommends approval of the budget request of $235,796,000 for fiscal year 1989. This allowance is $14,891,000 above the 1988 appropriation.

The repayment of loans and interest provides funds for cash outlays for debt service on the District's long-term borrowing to finance capital project expenditures, and a portion of the amortized cost for private hospitals.

Repayment of General Fund Deficit

The Committee recommends that a total of $1,000,000 be budgeted to help reduce the general fund deficit. To date, the District has reduced its accumulated deficit by 47 percent, from $387,509,000 at the end of fiscal year 1980 to $204,593,000 at the end of fiscal year 1987. The District has been able to reduce the deficit by adhering to GAAP,

balancing its budget on a modified accrual basis, and managing its finances very closely.

The District has made significant progress in eliminating this deficit in recent years, and this level will continue that progress.

Short-Term Borrowings

The Committee recommends approval of $4,570,000 for interest on short-term borrowings. These funds will be used to pay interest as well as costs incurred in issuing short-term revenue anticipation notes which will allow the District government to meet its seasonal cash flow needs.

Optical and Dental Benefits

The Committee recommends approval of $2,569,000 for vision and dental care benefits for nonunion D.C. government employees and their dependents.

Inaugural Expenses

The Committee has approved the request of $2,300,000 for necessary expenses incurred in connection with the Presidential inauguration activities. These expenses are reimbursed through a special Federal payment included earlier under the Federal funds portion of this bill.

Personal Services Adjustment

The bill includes a reduction of $2,747,000 to the personal services object class 11, 12, 13, and 14, as requested.

Energy Adjustments

The bill includes a reduction of $2,070,000 to the energy object class 30a, as requested.

CAPITAL OUTLAY

The total request of $172,536,000 is recommended for the city's fiscal year 1989 Capital Improvements Program. This allowance includes $148,336,000 and 54 projects to be funded from the general fund and $24,200,000 and 6 projects from the water and sewer enterprise fund.

A brief explanation of the Committee's recommendations for projects financed from the general fund is provided starting below. Projects financed by the water and sewer enterprise fund are described under the water and sewer enterprise fund portion of the report. The following tabulation summarizes the amounts requested and recommended by general categories:

CAPITAL IMPROVEMENTS PROGRAM

Activity	Estimate	Recommended
Public building construction:		
Department of Housing and Community Development	$15,500,000	$15,500,000
Department of Public and Assisted Housing	17,970,000	17,970,000
Office of Business and Economic Development	6,601,000	6,601,000
Metropolitan Police Department	600,000	600,000
Fire Department	7,500,000	7,500,000
D.C. Court System	1,000,000	1,000,000
Department of Corrections	4,000,000	4,000,000
Office of Emergency Preparedness	920,000	920,000
Public schools	50,000	50,000
University of the District of Columbia	200,000	200,000
Federal City Communication Center	.....	10,000,000
Public Library	500,000	500,000
Commission on Arts and Humanities	250,000	250,000
Department of Human Services	5,022,000	5,022,000
Department of Recreation	950,000	950,000
Office on Aging	4,560,000	4,560,000
Department of Public Works (governmental)	8,700,000	8,700,000
Total, public building construction	74,323,000	94,323,000
Department of Public Works:		
Transportation facilities	47,120,000	47,120,000
Environmental facilities	8,893,000	8,893,000
Washington Metropolitan Area Transit Authority (Metro)	8,000,000	8,000,000
Total, general fund	138,336,000	148,336,000
Water and sewer enterprise fund: Department of Public Works (utility administration)	24,200,000	24,200,000
Total, capital outlay	162,536,000	172,536,000

Public Building Construction

Department of Housing and Community Development.—The Committee recommends approval of $3,500,000 for Fort Lincoln utilities, $3,000,000 for infrastructure for the development of Parkside, $2,000,000 to construct the infrastructure for the development of Knox Hill, $2,000,000 to construct the infrastructure for the development of Deanwood Gardens, and $5,000,000 to acquire sites to be used for housing development.

Department of Public and Assisted Housing.—The Committee recommends $2,000,000 to replace mechanical equipment in public housing properties, $500,000 to renovate the headquarters facility located at 1133 N. Capitol St., NW, $3,900,000 to renovate the 348-unit Stanton Dwellings complex, $2,050,000 for gasline replacements in selected public housing properties, $310,000 to complete the rehabilitaiton of the Benning Terrace housing complex, $3,000,000 for comprehensive modernization of the 208-unit Highland Dwellings housing complex, $1,500,000 for general improvements to the public housing stock, $3,510,000 to provide comprehensive modernization for all units at the 314-unit Carrollsburg Dwellings complex, $600,000 to provide comprehensive modernization for the Arthur Capper complex, and $600,000 for the design and modernization of the Frontiers complex.

Office of Business and Economic Development.—The Committee recommends the requested appropriation of $3,000,000 for revitalization of neighborhood areas, $1,000,000 for the commercial center construction assistance project, $2,500,000 for the employment center construction assistance project, and $101,000 to complete the Takoma Mini-Park project.

Metropolitan Police Department.—The Committee recommends $600,000 for the purchase of a new helicopter.

Fire Department.—The Committee recommends $7,500,000 for the purchase of a fire and ambulance radio system with computer-aided dispatch and ancillary equipment.

D.C. Court System.—The Committee recommends $1,000,000 to provide a juvenile cellblock on the John Marshall level of the D.C. Courthouse.

Department of Corrections.—The Committee recommends $4,000,000 for general capital improvements for the physical plant.

Office of Emergency Preparedness.—The Committee recommends $920,000 to upgrade the Central Processing Unit.

Board of Education (public schools).—The Committee recommends $50,000 to repair and enhance facilities serving the school system's special education and prekindergarten populations.

University of the District of Columbia.—The requested appropriation for six projects is approved and includes a rescission of $388,000 from four permanent improvement projects that have been completed. The Committee has approved $388,000 to repair extensive water leaks and to install a dry fire sprinkler system in the underground garage, and $200,000 for the installation of a modern security system.

Federal City Communications Center.—The Committee recommends $10,000,000 for the construction of a building at the Federal City Communications Center.

Public Library.—The bill includes $500,000 for asbestos abatement in five branch libraries.

Commission on the Arts and Humanities.—The Committee recommends $250,000 for the public arts fund.

Department of Human Services.—The Committee recommends $2,000,000 for general renovations at various Department of Human Services' facilities, $1,022,000 for plumbing renovations, and $2,000,000 for code compliance at D.C. Village.

Department of Recreation.—The bill includes $950,000 for partial renovations of recreation grounds and buildings where a complete renovation is not scheduled within the next 4 or 5 years.

Office on Aging.—The Committee recommends $4,560,000 to complete the renovation of the Washington Center for Aging Services.

Department of Public Works (governmental facilities).—The Committee recommends approval of $8,700,000 and five projects. Included in this allowance are $3,000,000 for general improvements to various District-owned buildings, $3,000,000 for Public Works support facilities, $1,000,000 for mechanical and electrical improvements to the D.C.

Warehouse, $800,000 for a condition assessment and survey of facilities, and $900,000 for improvements to the physical plant of the Northeast and Southwest vehicle inspection stations.

Department of Public Works (Transportation)

The Committee recommends approval of $47,120,000 for eight projects requested by the Department which expects to receive $28,975,000 in Federal grants for a total budget request of $76,095,000. Included in the allowance for $350,000 to support the District's share of the transportation electrical systems improvement project, $2,700,000 for the local street improvements project, $360,000 to provide for traffic safety improvements of existing facilities at locations with high accident rates, $4,500,000 to provide the District's share of new authority for the bridge replacement and rehabilitation streets and highways project, $31,540,000 to provide the District's share of the resurfacing streets and highways project, $850,000 for the roadside improvements project, $3,450,000 for the roadway upgrading project, and $3,370,000 to provide the District's match for the roadway construction project.

Department of Public Works (Environmental Facilities)

The Committee recommends approval of $8,893,000 for five projects as follows: $1,500,000 for environmental support facilities, $4,703,000 for the acquisition of major equipment, $690,000 for the replacement and extension of the storm sewer system, $1,000,000 to perform a route selection study for the Northeast boundary relief sewer, and $1,000,000 to complete a redesign plan that will examine alternatives for developing a waste-to-energy facility and determine the contracting arrangement for the facility that is most advantageous to the District.

Washington Metropolitan Area Transit Authority

The Committee recommends $8,000,000 for the District's share of the Metrorail construction costs.

Summary of Capital Improvements Program Recommendations by Project

The following tabulation sets forth by project the District's capital improvement program as recommended in the bill:

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT

Project title	1989 estimate	Recommended for 1989
PUBLIC BUILDING CONSTRUCTION		
Department of Housing and Community Development:		
Land acquisition, housing development, Districtwide	$5,000,000	$5,000,000
Fort Lincoln utility, Fort Lincoln New Town	3,500,000	3,500,000
Parkside Terrace development, infrastructure	3,000,000	3,000,000
Knox Hill development, infrastructure	2,000,000	2,000,000
Deanwood Gardens development, infrastructure	2,000,000	2,000,000
Total, Department of Housing and Community Development	15,500,000	15,500,000
Department of Public and Assisted Housing:		
Public housing general improvements	1,500,000	1,500,000
Convector replacements, Districtwide	2,000,000	2,000,000
Gasline replacements, Districtwide	2,050,000	2,050,000
Architectural improvements, 1133 N. Capitol Street, NE	500,000	500,000
Stanton Terrace, Alabama Avenue, SE	3,900,000	3,900,000
Arthur Capper, 1001 7th Street, SE	600,000	600,000
Benning Terrace, 46th and G Streets, NE	310,000	310,000
Carrollsburg Dwellings, 1000 5th Street, SE	3,510,000	3,510,000
Frontiers, Riggs, S, M, N, and 11th Streets, NW	600,000	600,000
Highland Dwellings, 400 Atlantic Street, SE	3,000,000	3,000,000
Total, Department of Public and Assisted Housing	17,970,000	17,970,000
Office of Business and Economic Development:		
Neighborhood revitalization, Takoma Mini Park	101,000	101,000
Neighborhood revitalization	3,000,000	3,000,000
Commercial centers	1,000,000	1,000,000
Employment center construction	2,500,000	2,500,000
Total, Office of Business and Economic Development	6,601,000	6,601,000
Metropolitan Police Department: Helicopter, National Airport Hanger No. 10	600,000	600,000
Fire Department: Communications system replacement and upgrade	7,500,000	7,500,000
D.C. Courts: Juvenile cellblock, 500 Indiana Avenue, NW	1,000,000	1,000,000
Department of Corrections: General improvements, multilocations	4,000,000	4,000,000
Office of Emergency Preparedness: D.C. HELP System, central processing unit	920,000	920,000
D.C. Public School System: Special education and early childhood facility	50,000	50,000
University of the District of Columbia:		
Permanent improvements:		
Physical education building	-69,000	-69,000
Equipment and lighting	-203,000	-203,000
Nicholson Street	-73,000	-73,000
Renovations 16th Street, NW	-43,000	-43,000
Security system, Van Ness Campus	200,000	200,000
Permanent improvements, Van Ness Campus	388,000	388,000
Total, University of the District of Columbia	200,000	200,000
Federal City Communications Center		10,000,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1989 estimate	Recommended for 1989
PUBLIC BUILDING CONSTRUCTION—Continued		
Public Library: Asbestos abatement, various locations	$500,000	$500,000
Commission on the Arts and Humanities: Public arts fund	250,000	250,000
Department of Human Services:		
D.C. village, code compliance	2,000,000	2,000,000
General improvements, various locations	2,000,000	2,000,000
Plumbing renovations, various locations	1,022,000	1,022,000
Total, Department of Human Services	5,022,000	5,022,000
Department of Recreation: General improvements, various locations	950,000	950,000
Office of Aging: Washington Center for Aging Services	4,560,000	4,560,000
Department of Public Works (government facilities):		
Support facility, various locations	3,000,000	3,000,000
Vehicle inspection stations improvements	900,000	900,000
Conditions assessment and assets management, various locations	800,000	800,000
D.C. warehouse, various improvements	1,000,000	1,000,000
General improvements, various locations	3,000,000	3,000,000
Total, Department of Public Works (government facilities)	8,700,000	8,700,000
Total, public building construction	74,323,000	84,323,000
Department of Public Works (transportation facilities):		
Bridge replacement and rehabilitation	4,500,000	4,500,000
Roadway resurfacing	31,540,000	31,540,000
Roadway reconstruction	3,370,000	3,370,000
Roadway upgrading	3,450,000	3,450,000
Local street improvements	2,700,000	2,700,000
Traffic safety improvements	360,000	360,000
Roadside improvements	850,000	850,000
Electrical system improvements	350,000	350,000
Total, Department of Public Works (transportation facilities)	47,120,000	47,120,000
Department of Public Works (environmental facilities):		
Environmental support facility, various locations	1,500,000	1,500,000
Major equipment acquisition	4,703,000	4,703,000
Storm sewer replacement/extension, Districtwide	690,000	690,000
Northeast boundary relief sewer	1,000,000	1,000,000
Solid waste reduction center No. 1, Benning Road, NE	1,000,000	1,000,000
Total, Department of Public Works (environmental facilities)	8,893,000	8,893,000
Washington Metropolitan Area Transit Authority (Metro): Metrorail	8,000,000	8,000,000
Total, general fund	138,336,000	148,336,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1989 estimate	Recommended for 1989
PUBLIC BUILDING CONSTRUCTION—Continued		
Water and sewer enterprise fund: Department of Public Works, Water and Sewer Utility Administration:		
Capital facility rehabilitation	$5,000,000	$5,000,000
Major equipment acquisition	3,000,000	3,000,000
Water meter replacements, Districtwide	2,500,000	2,500,000
Sanitary sewer replacement and extensions, Districtwide	6,000,000	6,000,000
Watermain replacement and extensions	4,800,000	4,800,000
Trunk/secondary watermains, Districtwide	2,900,000	2,900,000
Total, Department of Public Works (utility administration)	24,200,000	24,200,000
Total, capital outlay	162,536,000	172,536,000

DISTRICT OF COLUMBIA ENTERPRISE FUNDS

The Committee recommends a total of $209,855,000 for the activities funded through this appropriation. This allowance is $35,134,000 above the 1988 appropriation, the same as the budget estimate and House reported bill.

The following table summarizes by department and agency the amounts recommended in the bill compared with appropriations for fiscal year 1988, budget estimates for fiscal year 1989, and the House reported bill:

ENTERPRISE FUNDS

Activity	Appropriation 1988	Budget estimate 1989	House reported bill	Committee recommendation
Water and sewer enterprise fund:				
Utility administration	$152,784,000	$184,755,000	$184,755,000	$184,755,000
Washington Aqueduct	16,229,000	16,050,000	16,050,000	16,050,000
Total, water and sewer	169,013,000	200,805,000	200,805,000	200,805,000
Lottery and charitable games	5,458,000	8,050,000	8,050,000	8,050,000
Cable television	250,000	1,000,000	1,000,000	1,000,000
Total, enterprise funds	174,721,000	209,855,000	209,855,000	209,855,000

Department of Public Works (Water and Sewer Utility Administration)

The bill includes $184,755,000 and 1,287 positions in operating expenses from the water and sewer fund for the Department of Public Works—Utility Administration. This allowance reflects an increase of $31,971,000 and one position below the 1988 level.

Capital outlay.—The Committee recommends $24,200,000 for water and sewer replacements throughout the District. This authority will be financed by enterprise fund revenue.

Washington Aqueduct

The Committee recommends the appropriation of $16,050,000 and 275 positions for the operations of the Washington Aqueduct which collects, purifies, and pumps potable water for the District of Columbia, Arlington County, and approximately 40 square miles of Fairfax County. The appropriation recommended by the Committee is the same as the budget estimate and House reported bill.

Lottery and Charitable Games Control Board

The Committee recommends $8,050,000 and 124 positions for 1989, which is an increase of $2,592,000 and 30 positions above the 1988 level.

The lottery and charitable games fund was established in fiscal year 1983 to budget and account for the financial operations of the Lottery and Charitable Games Control Board. The board operates an instant lottery and four on-line numbers games.

Office of Cable Television

The Committee recommends $1,000,000 and 13 positions for this office during fiscal year 1989, which is $750,000 and nine positions above the 1988 level.

The Cable Television Communications Act of 1981 (D.C. Law 4–142) established the cable television enterprise fund to account for the financial operations of the Office of Cable Television according to enterprise fund standards. The Office of Cable Television monitors the installation and operation of the District's cable television system to ensure compliance with cable television laws and agreements.

GENERAL PROVISIONS

The bill contains various general provisions which are contained annually in appropriations bills. The following summarizes the Committee recommendations pertaining to these provisions:

The Committee has retained language in section 103 that requires District officials to obligate and expend the full amount appropriated for programs and activities of the Metropolitan Police Department and for repayment of general fund deficit. The Committee expects District officials to comply fully with this language which requires the obligation and expenditure of all funds included in the bill for the general fund deficit and the police department and prohibits any effort to reprogram or redirect the funds for other purposes, regardless of the circumstances.

The Committee has retained language in section 116 prohibiting the use of funds in the bill for publicity or propaganda purposes or implementation of any policy including boycott designed to support or defeat legislation pending before Congress or any State legislature.

Language in section 118 requires an annual plan by quarter and by project for any capital outlay borrowings.

The Committee has retained language in section 121 prohibiting the use of funds in the bill for implementation of a personnel lottery to hire police and firefighters.

The Committee has included section 123 which prohibits the use of Federal funds for a personal cook, chauffeur, or other personal servants for D.C. officers or employees.

The Committee has included a general provision, section 138, prohibiting the use of funds provided by this or any other act be used to comdemn, vacate, or raze the Employment Security Building, located at 500 C Street NW., Washington, DC, until December 31, 1989.

TITLE II

Fiscal Year 1988 Supplemental

Governmental Direction and Support

The Committee recommends an additional $2,168,000 and a rescission of $3,525,000 for a net decrease of $1,357,000 for the appropriation "Governmental direction and support" as follows:

OFFICE OF THE SECRETARY

The Committee recommends an additional $177,000 as follows: to provide staff for the newly established controller's unit, $27,000, and $150,000 to cover the cost of automating the records of the Office of Public Records.

OFFICE OF COMMUNICATIONS

The Committee recommends an additional $32,000 for contractual services and printing costs for publishing and disseminating general information to the public and $7,000 for computer equipment to upgrade and enhance its computer system.

OFFICE OF INTERGOVERNMENTAL RELATIONS

The Committee recommends an additional $559,000, including an increase of $162,000 for underfunded positions, $29,000 for office supplies, $22,000 for communications costs, $188,000 for other services and charges, and $158,000 for computer equipment.

OFFICE OF PERSONNEL

The Committee recommends a rescission of $1,043,000 consisting of $789,000 in personal services due to attrition, position vacancy management, termination of term appointments, and/or curtailment of paid overtime, and $254,000 due to reducing the publication and mailings of job bulletins, share computer usage, and executive recruitment costs.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The Committee recommends an additional $1,194,000, including an increase of $2,000,000 for increased space rental costs for leased facilities and a rescission of $688,000 in personal services due to underspending resulting from maintaining vacant positions and/or restructuring positions downward to the entry level as they become vacant

and $118,000 due to an across-the-board reduction in contractual services.

DEPUTY MAYOR FOR FINANCE

The Committee recommends a rescission of $52,000 due to savings from positions remaining vacant.

OFFICE OF THE BUDGET

The Committee recommends a rescission of $139,000 due to position vacancy management and $44,000 due to printing fewer budgets and a reduction in office supplies due to lower than anticipated spending.

OFFICE OF FINACIAL MANAGEMENT

The Committee recommends a rescission of $1,700,000 consisting of $700,000 due to a delay in purchasing a laser printer and upgrading the hardware and software for the share computer center and $1,000,000 due to a decrease of contractual services for upgrading programs.

DEPARTMENT OF FINANCE AND REVENUE

The Committee recommends a rescission of $537,000 consisting of $427,000 due to delays in filling vacant positions and $110,000 due to postponed purchase of equipment.

OFFICE OF CAMPAIGN FINANCE

The Committee recommends an additional $189,000 as follows: $150,000 to provide full funding for current on-board staff and $39,000 to cover the cost of upgrading the computer system.

OFFICE OF EMPLOYEE APPEALS

The Committee recommends an additional $10,000 for board members' compensation due to an increase in the number of board meetings in order to reduce the backlog in the number of appeals.

COMMISSION ON BASEBALL

The Committee recommends a rescission of $10,000 in other services and charges for the promotion of baseball in the District.

Economic Development and Regulation

The Committee recommends an additional $143,000 and a rescission of $11,279,000 for a net decrease of $11,136,000 for the appropriation "Economic development and regulation" as follows:

OFFICE OF THE DEPUTY MAYOR FOR ECONOMIC DEVELOPMENT

The Committee recommends a rescission of $178,000 due to a delay in filling vacant positions in the Office of Banking.

OFFICE OF PLANNING

The Committee recommends a rescission of $193,000 due to a delay in filling vacant positions.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

The Committee recommends a rescission of $3,150,000 as follows: $150,000 in the Mortgage Default Prevention Program, $2,300,000 in the Citywide Home Purchase Assistance Program, and $700,000 in the ward 8 Purchase Assistance Program due to carryover funds available from fiscal year 1987.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends a rescission of $2,441,000 as follows: $900,000 due to revised projections in the number of participants in the Adults-With-Dependents Program, $681,000 due to revised projections in the number of participants in the training/retraining program, and $860,000 due to the postponed implementation of the Teen PREP Program until fiscal year 1989.

OFFICE OF BUSINESS AND ECONOMIC DEVELOPMENT

The Committee recommends an additional $83,000 for the Commercial Development Assistance Program for loans to start up businesses along the commercial corridors in ward 8 and a rescission of $1,312,000 consisting of $54,000 in personal services due to saving through attrition and delays in hiring, $1,000,000 reduction in the Business Purchase Assistance Program due to carryover funds from previous fiscal years, $200,000 reduction in the Economic Development Finance Corporation due to the level of private investment in the corporation, and $58,000 reduction in positions created to, help implement the Economic Development Finance Corporation, which, are no longer needed.

MINORITY BUSINESS OPPORTUNITY COMMISSION

The Committee recommends a rescission of $69,000 due to lower than anticipated personal services costs and $68,000 due to the deferral of the preparation of audio/visual displays for community outreach efforts and the purchase and maintenance of equipment.

HOUSING FINANCE AGENCY

The Committee recommends a rescission of $69,000 due to positions remaining vacant and $400,000 due to the delay in implementing the Mortgage Loan Guarantee Program which is still in the development stage.

BOARD OF APPEALS AND REVIEW

The Committee recommends a rescission of $10,000 in personal services due to personal services costs being less than originally budgeted.

BOARD OF EQUALIZATION AND REVIEW

The Committee recommends a rescission of $35,000 in personal services due to a delay in upgrading staff.

DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The Committee recommends an additional $160,000 and 12 positions and a rescission of $3,572,000 for a net decrease of $3,412,000. Additional funds are provided for the implementation of the Alcoholic Beverage Control Amendment Act, D.C. Law 6–217, which requires a comprehensive overhaul of the regulation of an alcoholic beverage control licensing in the District. The rescission of funds are $1,357,000 due to a delay in filling vacant positions and $2,215,000 due to a reduction in spending for the Abatement of Nuisances Program and ADP program and equipment purchases.

PUBLIC SERVICE COMMISSION

The Committee recommends a rescission of $25,000 due to a delay in filling positions in the securities regulation area.

OFFICE OF PEOPLE'S COUNSEL

The Committee recommends an additional $39,000 to fully fund onboard staff and $104,000 for space rental and legal analysis costs.

PUBLIC SAFETY AND JUSTICE

The Committee recommends an additional $33,251,000 for the appropriation "Public safety and justice" as follows:

METROPOLITAN POLICE DEPARTMENT

The Committee recommends an additional $9,468,000 as follows: $7,080,000 for the increased cost of night differential, terminal leave, holiday pay, and longevity pay; $388,000 for 38 additional police officers and associated overtime for antidrug enforcement efforts; and $2,000,000 for software development, licensing, and maintenance contract for both computer software and hardware.

FIRE DEPARTMENT

The Committee recommends an additional $9,117,000 which includes funds for additional overtime, $5,665,000; employee health benefits, $565,000; self-contained underwater breathing apparatus and training, $406,000; an advance life support ambulances, $440,000; paramedic physical examinations, $204,000; and paramedic recruitment program, $150,000. Other increases recommended by the Committee include 32

paramedics to convert the emergency ambulance service to an advanced life support service, $250,000; ambulance and first aid supplies, $436,000; development of promotional and entrance examinations, $504,000; outside medical cost, $90,000; communications equipment and maintenance vehicles, $352,000; medical physician (one position and $30,000), and personal computers for Emergency Ambulance Bureau, $25,000.

COURT OF APPEALS

The Committee recommends an additional $120,000 for the judicial pay raise and the senior judges' pay differential in accordance with Public Law 99–190.

SUPERIOR COURT

The Committee recommends an additional $510,000 for the judicial pay raise and the senior judges' pay differential in accordance with Public Law 99–190.

D.C. COURT SYSTEM

The Committee recommends an additional $8,000 for the executive officer's pay adjustment, $1,265,000 for the Criminal Justice Act Program fees and three positions for the equal employment opportunity officer and staff, the cost of which is to be absorbed by the court.

OFFICE OF THE CORPORATION COUNSEL

The Committee recommends an additional $1,061,000 and 26 positions and a rescission of $100,000. The increases include $344,000 for the new Contract Appeals Board, $148,000 for new term full-time positions for the Civil Division to reduce the backlog in cases, $178,000 for support of St. Elizabeths Hospital functions, $135,000 for asbestos litigation, $166,000 for the Juvenile Diversion Program, and $90,000 for expert witnesses, dispositions, transcripts, terminal leave, library books, and the Citizens' Complaint Center.

SETTLEMENT AND JUDGMENTS

The Committee recommends an additional $3,060,000 as follows: $1,530,000 for out-of-court settlement of claims and suits and $1,530,000 for payment of judgments.

PUBLIC DEFENDER SERVICE

The Committee recommends an additional $25,000 for an improved telephone system, $24,000 for staff support to the Superior Court Single Representation Program, and $9,000 for litigation services in support of the Civil Legal Services Program.

PRETRIAL SERVICES AGENCY

The Committee recommends an additional $142,000 for the Juvenile Drug Testing Program.

DEPARTMENT OF CORRECTIONS

The Committee recommends an additional $8,012,000 as follows: $2,500,000 for unfunded care factor costs, $2,511,000 for D.C. Code violators housed in other facilities, $1,301,000 for the medical contract at the detention facilities, $525,000 for the Drug Abatement Program, and $1,175,000 for prison population management actions.

BOARD OF PAROLE

The Committee recommends an additional $115,000 and two positions for expansion of the Board from three to five members and $47,000 for increased office security.

OFFICE OF EMERGENCY PREPAREDNESS

The Committee recommends an additional $300,000 and 11 positions to cover the costs in the Executive Command and Communications Center previously funded by intra-District agreements with various District agencies.

COMMISSION ON JUDICIAL DISABILITIES AND TENURE

The Committee recommends a rescission of $2,000 due to the deferral of the purchase of a computer software package

LAW REVISION COMMISSION

The Committee recommends an additional $18,000 for underfunded commissioners' stipends.

OFFICE OF CRIMINAL JUSTICE PLANS AND ANALYSIS

The Committee recommends an additional $52,000 including an increase of $160,000 and a rescission of $108,000. The increase is for $160,000 for the Civilian Complaint Review Board to eliminate the backlog of cases. The rescission is for $108,000 due to the delay in hiring vacant positions.

PUBLIC EDUCATION SYSTEM

The Committee recommends an additional $10,000,000 and a rescission of $1,114,000 for a net increase of $8,886,000 for the "Public education system" appropriation as follows:

BOARD OF EDUCATION

The Committee recommends an additional $10,000,000 to support the fiscal year 1988 increase for teachers' salary adjustment.

DISTRICT OF COLUMBIA LAW SCHOOL

The Committee recommends a rescission of $210,000 due to lower than anticipated personal services and contractual services costs.

PUBLIC LIBRARY

The Committee recommends a rescission of $579,000 and four positions and an additional $30,000 to provide four additional library security guards at branch libraries. The rescissions are $290,000 due to projected savings in energy, $115,000 due to deferral of carpet and vehicle purchases, $95,000 due to a delay in opening the new Shepherd Park Branch Library, and $79,000 due to other cost-saving measures.

COMMISSION ON THE ARTS AND HUMANITIES

The Committee recommends a rescission of $355,000 as follows: $20,000 due to a decrease in the funding level of Capital Children's Museum, $190,000 due to a decrease in program expansion, $30,000 due to a decrease in cultural arts research and assessment, and $115,000 due to a decrease in new programs and program maintenance.

HUMAN SUPPORT SERVICES

The Committee recommends an additional $2,550,000 and a rescission of $18,361,000 for a net decrease of $15,811,000 for the appropriation "Human support services" as follows:

DEPARTMENT OF HUMAN SERVICES

The Committee recommends an additional $37,072,000 and a rescission of $49,355,000 for a net decrease of $12,283,000. The increase of $37,072,000 includes the following: $4,000,000 for unbudgeted cost in rent, communications, and energy, $4,782,000 for the comprehensive homeless plan, $8,000,000 for the Foster Care Program, $5,600,000 for the implementation of the Jerry M. Consent decree, $2,000,000 in the Day Care Program, $2,000,000 in the Emergency Assistance Program, $1,200,000 increase for PCP clinics, $1,950,000 for in-home care respite services and chore aids, $900,000 for Randolph-Sheppard Vending Program, and $2,550,000 for drug abuse and prevention. Also recommended are increases of $1,024,000 for the Nursing Assignment Act of 1987, $656,000 for Cancer and Teenage Pregnancy Prevention Program, and $2,410,000 for Medicaid reimbursement to hospitals.

The rescission of $49,355,000 consists of the following: $14,478,000 as a result of potential administrative savings; $6,322,000 because of a limitation on new hiring of noncritical positions; $10,041,000 as a result of program adjustments and resizing measures; $12,800,000 as a result of revenue enhancements; $4,558,000 as a result of an increase in lapse rate in filling vacant positions; $500,000 decrease in the Youth Services Administration due to lower than anticipated inflationary cost estimates; and $656,000 decrease in rental costs of the Preventive Health Services Administration based on actual costs.

The Committee, in Senate Report 100–162 had directed the District to establish a pilot project allowing mentally disabled mothers to live with their infants. The Committee is distressed that to date this directive has not been implemented. The Committee directs that the Commissioner on Mental Health contract with a private nonprofit organization to establish the pilot project which will provide housing and supportive services for mentally disabled mothers. According to information provided by the mental health law project, there is a strong preference for keeping families together and, whenever possible, preventing a child's entry into the foster care program, the Committee believes that the pilot project would benefit mentally disabled mothers by contributing both to the mother's growth as well as the child's development.

The organization chosen should have experience in providing residential and supportive services, including psychological and psychosocial services, as well as parenting education and vocational rehabilitation to mentally disabled people and mother/child pairs.

The program consists of three stages, corresponding to the mother's ability to function independently. The first stage is to include a one-time grant to purchase and renovate housing for 12 mothers with their infants. The first is to be a residential facility with 24-hour residential supervision. The organization will operate the residence for this purpose for at least 10 years after the date of purchase. The second stage consists of supervised apartments, each housing two mothers with their infants, with on-site supervision depending on client need. If the project is successful, a third stage will be added, which is to provide independent apartments, each designed for one mother with her infant.

As stated in Senate Report 100–162, the program will also include an annual payment to be immediately awarded by the Commissioner of Mental Health Services to the nonprofit organization for a period of 3 years.

The Committee requires a study of the program's results, evaluating both the mental health status of the mother and the development status of the infant which is to be prepared and submitted annually to the Commissioner on Mental Health and to the Committees on Appropriations of the Senate and the House of Representatives.

DEPARTMENT OF RECREATION

The Committee recommends a rescission of $1,077,000 as follows: $399,000 due to a reduction in the use of school custodians, a reduction in the hours of operation for recreation centers and playgrounds, $606,000 due to a reduction in funding for various programs, and $72,000 due to a reduction in pool hour operations.

OFFICE ON AGING

The Committee recommends a rescission of $1,239,000 as follows: $1,086,000 due to a delay in the construction of the multipurpose senior centers, $125,000 due to a delay in the implementation of the Later Life Learning Resource Center, and $28,000 due to a delay in filling new positions authorized in fiscal year 1988.

D.C. GENERAL HOSPITAL

The Committee recommends a rescission of $3,500,000 due to management improvements that have increased operational efficiency and improved the hospital's ability to more accurately estimate revenue and to bill and collect that revenue.

DISABILITY COMPENSATION FUND

The Committee recommends an additional $2,545,000 as follows: $2,200,000 for benefit payments due to a cost-of-living adjustment of 4.2 percent and $345,000 for medical services due to an increase in medical billings.

OFFICE OF HUMAN RIGHTS

The Committee recommends a rescission of $98,000 due to a decrease in personal services resulting from positions remaining vacant and $30,000 due to the deferral of the purchase of furniture, equipment, and consultant services.

OFFICE OF LATINO AFFAIRS

The Committee recommends a rescission of $13,000 due to a decrease in the purchase of office supplies and equipment and $121,000 due to savings in the Latino Initiative Program due to the lengthy recruitment efforts in finding qualified bilingual personnel.

ENERGY OFFICE

The Committee recommends an additional $5,000 to support the Gasoline Advisory Board in the implementation of the Retail Service Station Act of 1976.

PUBLIC WORKS

The Committee recommends a rescission of $6,293,000 for the appropriation "Public works" as follows:

DEPARTMENT OF PUBLIC WORKS

The Committee recommends an increase of $2,098,000 and a rescission of $4,650,000 for a net decrease of $2,552,000. The increases recommended by the Committee are as follows: $15,000 for the Eastern Market renovation project, $35,000 for the Hazardous Material Study Commission, $30,000 for training program for blue-collar workers, $676,000 for departmentwide rental costs, $125,000 to establish the Office of the Litter and Solid Waste Reduction Commission, $30,000 for the Roadway and City Gateway Beautification Program, $183,000 for electric energy, $50,000 to establish the Bureau of Recycling and Resource Recovery, and $954,000 for the Residential Parking Permit Program. The rescission of $4,650,000 consists of: $1,640,000 due to a reduction in personal services cost resulting from leaving positions

vacant, $100,000 due to delaying the study to consolidate and link the existing independent data bases for motor vehicle registrations, motor vehicle operator permits, insurance, and traffic tickets, $690,000 due to a reduction in overtime costs departmentwide, $100,000 due to a reduction in street light and traffic signal electrical energy due to lower fuel costs, $960,000 due to a reduction in street light operations and maintenance due to postponing the conversion of street lights to sodium vapor, $200,000 due to a reduction in contractual park maintenance, and $308,000 due to a reduction in building maintenance. Also recommended are the following rescission: $127,000 due to a reduction in the Mechanical Alley Cleaning Program, $100,000 due to a reduction in underpass electrical testing, $225,000 due to a reduction in supplies, vehicle inspection stickers, and contractual services, and $200,000 due to a reduction in the gateway beautification project, public space maintenance, and the new filing system for adjudication processing.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The Committee recommends a rescission of $3,500,000 due to a credit from the fiscal year 1987 audit which will be used to offset the District's fiscal year 1988 operating subsidy.

SCHOOL TRANSIT SUBSIDY

The Committee recommends a rescission of $241,000 due to a lower than anticipated student ridership.

Repayment of Loans and Interest

The Committee recommends an additional $3,469,000 for debt service on total outstanding long-term debt which is higher than previously estimated and because it will be necessary to borrow capital funds in midspring rather than early summer as planned.

Repayment of General Fund Deficit

The Committee recommends an additional $118,000 for repayment of the general fund deficit.

Optical and Dental Benefits

The Committee recommends an additional $1,080,000 for optical and dental payments based on the increase in the number of claims.

Personal Services

The Committee recommends an additional $34,377,000 for the estimated cost of employee pay raises. These raises represent an increase of approximately 4 percent for police officers, an approximate average increase for registered nurses of 9.66 percent, and a 3-percent, or $1,000, base increase (whichever is higher) for most other employees.

Capital Outlay

The Committee recommends an additional $6,340,000 for the following: $540,000 for the purchase of a structure to house a halfway house for women and $5,800,000 to purchase equipment for D.C. General Hospital.

Water and Sewer Enterprise Fund

The Committee recommends an additional $39,750,000 to pay deferred principal and interest on Potomac interceptor project "C" debt service and pay-as-you-go capital projects.

The Committee recommends an additional $10,500,000 for capital outlay for the following: $5,000,000 for facility rehabilitation, $3,000,000 for major equipment acquisitions, and $2,500,000 for water meter replacements.

Lottery and Charitable Games Enterprise Fund

The Committee recommends an additional $764,000 for the following: $207,000 for the estimated fiscal year 1988 pay adjustment, $120,000 for unfunded marketing positions, $171,000 for personnel function and public relations, $40,000 for agency realignment, and $226,000 for automated information services.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI, OF THE STANDING RULES OF THE SENATE

Paragraph 7 of rule XVI requires that Committee reports on general appropriations bills identify each Committee amendment to the House bill "which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session."

The accompanying bill contains the appropriation of $5,500,000 in Federal funds for which there has not been an authorization under paragraph 7 of rule XVI of the Standing Rules of the Senate.

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include "(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee."

Section 136 amends title II of the District of Columbia Code as follows:

§ 11–1563. Withholding of retirement payments; lump-sum credit.

(a) There shall be deducted and withheld from the basic salary of each judge appointed after October 31, 1964, and each judge appointed before November 1, 1964, who has elected to come within the provisions of this subchapter an amount equal to 3½ per centum of his basic salary. Amounts so deducted and withheld shall be paid to the Custodian of Retirement Funds (as defined in section 1–1802 (6) [1–702(6)]) for deposit in the fund. Each judge subject to this section shall be deemed to consent and agree to such deductions from basic salary, and payment less such deductions shall constitute a full and complete discharge and acquittance of all claims and demands whatsoever for all regular service during the period covered by such payment, except the right to the benefits to which he shall be entitled under this subsection, notwithstanding any law, rule, or regulation affecting the judge's salary.

(b) If he has not previously so deposited, each judge subject to this section shall deposit in the fund, with interest computed in accordance with section 11–1564(d)(2), a sum equal to 3½ per centum of his basic salary received for judicial service performed by him as a judge prior to the date he became subject to the District of Columbia Judges Retirement Act of 1964. Each judge may elect to make such deposits in installments during the continuance of his judicial service in such amounts as may be determined in each instance by the Commissioner [Mayor]. Notwithstanding the failure of any judge to make such deposits, credit shall be allowed for the service rendered but the retirement pay for such judge shall be reduced by 10 per centum of such deposit remaining unpaid unless the judge shall elect to eliminate the service involved for purposes of retirement salary computation, except as provided in section 11–1564(d).

(c) If any judge who is subject to this section is removed, resigns, or fails to be recommissioned or reappointed, he is entitled to be paid his lump-sum credit for retirement if application for payment is filed with the Commissioner [Mayor] at least thirty-one days before the commencing date of any retirement salary for which he is eligible. The receipt of the lump-sum credit for retirement by the judge voids all retirement salary rights under this subchapter, until he is reemployed in judicial service subject to this subchapter.

(d) If a judge who has not elected to bring himself within the survivor annuity provisions of this subchapter dies while in regular service, *or while receiving retirement salary under this subchapter but before having recouped all contributions,* the

lump-sum credit for retirement shall be paid, upon the establishment of a valid claim therefor, to the person or persons surviving him in the order of precedence established in section 11–1569(b). Such payments shall be a bar to recovery by any other person. (July 29, 1970, 84 Stat. 501, Pub. L. 91–358, title I, § 111; 1973 Ed., § 11–1563; Nov. 17, 1979, 93 Stat. 866, Pub. L. 96–122, §§ 124(b)(2), 254(b)(1).)

Section 137 of the bill amends title II of the District of Columbia Code as follows:

§ 11–1703. Executive Officer of the District of Columbia courts; appointment; compensation.

(a) There shall be an Executive Officer of the District of Columbia courts (hereafter in this chapter referred to as the "Executive Officer"). He shall be responsible for the administration of the District of Columbia court system subject to the supervision of the Joint Committee and the chief judges of the respective courts as provided in this chapter. He shall be subject to the supervision of the Joint Committee regarding administrative matters that are enumerated in section 11–1701 (b). He shall be subject to the supervision of the chief judges in their respective courts: (1) regarding all administrative matters other than those within the responsibility enumerated in section 11–1701 (b), and (2) regarding the implementation in the respective courts of the matters enumerated in section 11–1701 (b), consistent with the general policies and directives of the Joint Committee.

(b) The Executive Officer shall be selected by, and subject to removal by, the Joint Committee with the concurrence of the respective chief judges. He shall be selected from a list of at least three qualified persons, submitted by the Director of the Administrative Office of the United States Courts.

If an Executive Officer of the District of Columbia Courts, who has served at least five years as Executive Officer and is at least fifty (50) years of age is removed from office, in accordance with this section, the removal shall be treated for all purposes of retirement as an involuntary retirement of a judge in accordance with sections 11–1526(b) and 11–1564(b).

(c) The Executive Officer shall receive the same compensation as an associate judge of the Superior Court. (July 29, 1970, 84 Stat. 510, Pub. L. 91–358, title I, § 111; 1973 Ed., § 11–1703.)

BUDGETARY IMPACT OF BILL

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93-344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1989: Subcommittee on the District of Columbia	0.56	552	0.55	[1]554
Projections of outlays associated with budget authority recommended in the bill:				
1989				[2]532
1990				
1991				
1992				
1993 and future year				
Financial assistance to State and local governments for 1989 in the bill		532		532
	Direct loans		Loan guarantees	
Credit authority estimates, fiscal year 1989				

[1] Includes outlays from prior-year budget authority.
[2] Excludes outlays from prior-year budget authority.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1988 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1989

[Amounts in dollars]

Item	1988 appropriation	Budget estimate	House reported	Committee recommendation	Senate committee recommendation compared with (+ or -)		
					1988 appropriation	Budget estimate	House reported
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
TITLE I							
FEDERAL FUNDS							
Federal payment to the District of Columbia	---	430,500,000	430,500,000	430,500,000	+430,500,000	---	---
Federal payment for water and sewer services 1/	---	36,726,000	36,726,000	27,130,000	+27,130,000	-9,596,000	-9,596,000
Federal contribution to retirement funds	---	52,070,000	52,070,000	52,070,000	+52,070,000	---	---
Transitional payment for Saint Elizabeths Hospital	---	20,000,000	20,000,000	20,000,000	+20,000,000	---	---
Criminal justice initiative:							
Criminal justice initiative, FY 1988	---	---	---	---	---	---	---
(Rescission)	---	---	---	---	---	---	---
Advance appropriation, fiscal year 1989	---	---	---	---	---	---	---
Federal payment for inaugural expenses	---	2,300,000	2,300,000	2,300,000	+2,300,000	---	---
Total, Federal funds to District of Columbia (net)	---	541,596,000	541,596,000	532,000,000	+532,000,000	-9,596,000	-9,596,000
Appropriations, fiscal year 1988 (net)	---	(541,596,000)	(541,596,000)	(532,000,000)	(+532,000,000)	(-9,596,000)	(-9,596,000)
Appropriations	---	(541,596,000)	(541,596,000)	(532,000,000)	(+532,000,000)	(-9,596,000)	(-9,596,000)
Rescissions, FY 1988	---	---	---	---	---	---	---
Advance appropriations, FY 1989	---	---	---	---	---	---	---
DISTRICT OF COLUMBIA FUNDS							
Operating Expenses							

Governmental direction and support	---	(118,393,000)	(118,439,000)	(118,439,000)	(+118,439,000)	(+46,000)	---
Economic development and regulation	---	(144,616,000)	(144,616,000)	(144,616,000)	(+144,616,000)	---	---
Public safety and justice	---	(730,074,000)	(735,528,000)	(734,207,000)	(+734,207,000)	(+4,133,000)	(-1,321,000)
Public education system	---	(623,424,000)	(623,424,000)	(623,981,000)	(+623,981,000)	(+557,000)	(+557,000)
Human support services	---	(744,901,000)	(744,901,000)	(745,665,000)	(+745,665,000)	(+764,000)	(+764,000)
Public works	---	(218,925,000)	(218,925,000)	(218,925,000)	(+218,925,000)	---	---
Washington Convention Center Fund	---	(7,274,000)	(7,274,000)	(7,274,000)	(+7,274,000)	---	---
Repayment of loans and interest	---	(235,796,000)	(235,796,000)	(235,796,000)	(+235,796,000)	---	---
Repayment of general fund deficit	---	(1,000,000)	(1,000,000)	(1,000,000)	(+1,000,000)	---	---
Short-term borrowings	---	(4,570,000)	(4,570,000)	(4,570,000)	(+4,570,000)	---	---
Optical and dental benefits	---	(2,569,000)	(2,569,000)	(2,569,000)	(+2,569,000)	---	---
Inaugural expenses	---	---	(2,300,000)	(2,300,000)	(+2,300,000)	(+2,300,000)	---
Energy adjustment	---	(-2,070,000)	(-2,070,000)	(-2,070,000)	(-2,070,000)	---	---
Personal Services Adjustment	---	(-2,747,000)	(-2,747,000)	(-2,747,000)	(-2,747,000)	---	---
Total, operating expenses, general fund	---	(2,826,725,000)	(2,834,525,000)	(2,834,525,000)	(+2,834,525,000)	(+7,800,000)	---
Capital Outlay							
General fund	---	(138,336,000)	(138,336,000)	(148,336,000)	(+148,336,000)	(+10,000,000)	(+10,000,000)
Enterprise Funds							
Water and sewer enterprise fund:							
Operating expenses	---	(200,805,000)	(200,805,000)	(200,805,000)	(+200,805,000)	---	---
Capital outlay	---	(24,200,000)	(24,200,000)	(24,200,000)	(+24,200,000)	---	---
Total, water and sewer enterprise fund	---	(225,005,000)	(225,005,000)	(225,005,000)	(+225,005,000)	---	---

1/ Pursuant to P.L. 100-202.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1988 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1989—Continued

[Amounts in dollars]

Item	1988 appropriation	Budget estimate	House reported	Committee recommendation	Senate committee recommendation compared with (+ or -)		
					1988 appropriation	Budget estimate	House reported
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Lottery and Charitable Games enterprise fund	---	(8,050,000)	(8,050,000)	(8,050,000)	(+8,050,000)	---	---
Cable Television enterprise fund	---	(1,000,000)	(1,000,000)	(1,000,000)	(+1,000,000)	---	---
Total, enterprise funds	---	(234,055,000)	(234,055,000)	(234,055,000)	(+234,055,000)	---	---
Total, District of Columbia funds	---	(3,199,116,000)	(3,206,916,000)	(3,216,916,000)	(+3,216,916,000)	(+17,800,000)	(+10,000,000)
RECAPITULATION							
Grand total:							
Federal funds to the District of Columbia (net)	---	541,596,000	541,596,000	532,000,000	+532,000,000	-9,596,000	-9,596,000
Appropriations, fiscal year 1988 (net)	---	(541,596,000)	(541,596,000)	(532,000,000)	(+532,000,000)	(-9,596,000)	(-9,596,000)
Appropriations	---	(541,596,000)	(541,596,000)	(532,000,000)	(+532,000,000)	(-9,596,000)	(-9,596,000)
Rescissions	---	---	---	---	---	---	---
Advance appropriation, fiscal year 1989,	---	---	---	---	---	---	---
District of Columbia funds (net)	---	(3,199,116,000)	(3,206,916,000)	(3,216,916,000)	(+3,216,916,000)	(+17,800,000)	(+10,000,000)